By Von Doblin, Chairman Constitutional Amendments Committee

<u>H</u>J.R. No.

A JOINT RESOLUTION

proposing a constitutional amendment relating to ad valorem taxation of agricultural property, exemptions of certain property from taxation, limitations on increases in total property tax revenues, and limitations on state legislative appropriations and

BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF TEXAS:

SECTION 1. That Article VIII, Section 1, of the Texas Constitution be amended to read as follows:

Sec. 1. Taxation shall be equal and uniform. All property in this State, whether owned by natural persons or corporations, other than municipal, shall be taxed in proportion to its value, which shall be ascertained as may be provided by law. Legislature may impose a poll tax. It may also impose occupation taxes, both upon natural persons and upon corporations, other than municipal, doing any business in this State. Persons [He way-also tox-incomes-of-both-natural-persons--and--corporations--ether--then municipaly -- except -- that -- persons | engaged in mechanical and agricultural pursuits shall never be required to pay an occupation tax: Provided, that [two--hundred--and--fifty--dollars-worth-of] household goods and supplies not held or used for the production of income and personal effects not held or used for the production of income [and-kitchen-furniturey-belonging-to-coch-family-in-this State | shall be exempt from taxation, and provided further that the occupation tax levied by any county, city or town for any year on

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state taxation.

- 1 persons or corporations pursuing any profession or business, shall
- 2 not exceed one half of the tax levied by the State for the same
- 3 period on such profession or business.
- 4 SECTION 2. That Article VIII, Section 1-d, of the Texas
- 5 Constitution be amended to read as follows:
- 6 Sec. 1-d. (a) The legislature may provide by law for
- 7 taxation of real property devoted to farming, ranching, or timber
- 8 production at a smaller proportion of value or at a lower rate than
- 9 other property or on the basis of a standard of value that is less
- than market value if the property is owned by one or more
- individuals, by a trust or estate or other entity that benefits
- 12 individuals exclusively, or by an eligible domestic corporation. A
- domestic corporation is eligible if:
- 14 (1) the number of shareholders does not exceed 10 or, if
- there are more than 10 shareholders, each shareholder is related to
- 16 all other shareholders within the third degree of consanguinity or
- 17 the second degree of affinity:
- 18 (2) each shareholder is an individual or an estate, trust,
- or other entity that benefits individuals exclusively; and
- 20 (3) the corporation's total revenues from rents, royalties,
- 21 <u>dividends, interest, and appuities in any fiscal year do not exceed</u>
- 22 20 percent of its total revenues in that year.
- 23 (b) The legislature may exempt from taxation farm and ranch
- 24 equipment and supplies and agricultural livestock that are owned by
- 25 individuals or entities eligible for taxation under Subsection (a)
- of this section and that are used in the owner's farm or ranch
- 27 <u>operations</u>

(c) The legislature shall provide by law for determining the 1 amounts of reduction in school district property tax revenues and 2 for payments by the state to the school districts to replace the 3 amounts by which property tax revenues are reduced by laws enacted 4 5 under Subsection (a) of this section. [(a)--kll-land-owned-by-natural-persons-which--is--designated 6 7 for--earicultural--use--in--accordance--with-the-provisions-of-this Section-shall-be-assessed-for-all-tax-purposes-on-the-consideration 8 9 of--only--those--factors--relative--to---such---agricultural---user 10 "Aarfeultural--use"--means--the--rafsing-of-livestock-or-growing-of eropsy-fruity-flowersy-and-other-products-of-the-soil-under-natural 1 1 12 conditions—as—a—business—venture—for—profity—which—business—is——the 13 primary-occupation-and-source-of-income-of-the-ownery 14 [++--For--each--assessment--year-the-owner-wishes-to-qualify his-land--under--provisions--of--this--fection--as--designated--for 15 egricultural--use-he-shall-file-with-the-local-tax-assessor-a-sworm 16 statement-in-writing-describing--the--use--to--which--the--iand--is 17 18 devoteds 19 [(c)--Upon--receipt--of--the--sworn--statement-in-writing-the 20 toeal-tax--assessor--shall--determine--whether--or--not--such--land 21 qualifies--for--the--designation--as-to-agricultural-use-as-acfined 22 herein-and-in-the-event-it-so-qualifies--he--shall--designate--such 23 tand-as-being-for-agricultural-use-and-assess the-land-accordingly: 24 [(d)--Such--locol--tax--assessor--may--inspect--the--land-and 25 reautre-such-evidence-of--use--and--source--of--income--as--may--be 26 nccessary--or-useful-in-determining-whether-or-not-the-agricultural

use-provision-of-this-article-applies.

[(c) -- No-land-may-quality-for-the-designation-provided-for-in 1 2 this-Act-unless-for-at-least-three-(3)-successive-years-immediately preceding-the-assessment-date-the-land-has-been-devoted-exclusively 3 for-earteuttural-user-or-unless--the--land--has--been--continuously 4 5 developed-for-agriculture-during-such-timev [(f)--Each--year--during--which--the--land--is-designated-for agricultural-usey-the-local-tax-assessor-shall-note-on-his--records 7 the-valuation-which-would-have-been-made-had-the-land-not-qualified В for--such--designation--under--this-Section,--If-designated-land-is 9 10 subsequently-diverted-to-a-purpose-other-than-that-of--agricultural 11 usey--or-is-soldy-the-land-shall-be-subject-to-an-additional-tax; 12 The-additional-tax-shall-caugh-the-difference-between-taxes-paid-or payable,-hereunder,-and-the-amount-of-tax-payable-for-the-preceding 13 14 three-years-had-the-land--been--otherwise--ossessed,---Until--poid; 15 there--shall--be--a--lien-for-additional-taxes-and-interest-on-land 16 assessed-under-the-provisions-of-this-Section-17 [(a)-The--valuation--and--assessment--of--any--minerals---or 1.8 subsurface--rights-to-minerals-shall-not-come-within-the-provisions 19 of-this-Sections] 20 SECTION 3. That Article VIII, Section 1-b, of the Texas 21 Constitution be amended by adding Subsection (c) to read as 52 follows: 23 (c) Ten thousand dollars (\$10,000) of the assessed value of 24 the residence homestead of a married or unmarried adult, including 25 one living alone, is exempt from ad valorem taxation for school

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district purposes. In addition to this exemption, the residence

homestead exemption for persons 65 years of age or older authorized

- by Subsection (b) of this section is required, at a minimum of ten
 thousand dollars (\$10.000), for all school districts. The
 legislature shall provide by law for determining the amounts of
 reduction in school district property tax revenues and for payments
 by the state to the school districts to replace the amounts by
 which property tax revenues are reduced by exemptions required by
 this subsection.
- 8 SECTION 4. That Article VIII of the Texas Constitution be amended by adding Section 21 to read as follows:
- 10 Sec. 21. (a) Except as otherwise provided by this section.

 11 legislative appropriations from state tax revenue for a fiscal

 12 biennium may not exceed the total of those appropriations for the

 13 preceding biennium by more than the amount that would result from

 14 an annual increase of 7-1/2 percent.
 - (b) If the legislature, by adoption of a resolution approved by a record vote of two-thirds of the members of each house present and voting, finds that an emergency exists and identifies the nature of the emergency, the legislature may provide for appropriations in excess of the amount authorized by Subsection (a) of this section. The excess authorized under this subsection may not exceed the amount specified in the resolution.
- SECTION 5. That Article VIII of the Texas Constitution be amended by adding Section 22 to read as follows:
- Sec. 22. (a) Except as otherwise provided by this section.

 the total amount of property taxes imposed by a political subdivision may not exceed by more than five percent the total amount of property taxes imposed by the subdivision in the

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preceding year.

- (b) A political subdivision may increase the total amount of property taxes it imposes by more than the amount authorized by Subsection (a) of this section if the amount of the additional increase is approved by a vote of two-thirds of the members of the governing body of the subdivision. A governing body may not vote on an increase under this subsection until it has given adequate notice of its intent to consider an increase in taxes and has held a public hearing on the proposed increase. The legislature shall prescribe by law the form, content, timing, and methods of giving the notice and the rules for the conduct of the hearing.
- 12 (c) Under procedures prescribed by general law, the
 13 qualified electors of a political subdivision by petition may
 14 require that an election be held in the political subdivision to
 15 reduce a tax rate adopted pursuant to Subsection (b) of this
 16 section to the rate that will impose the maximum amount of property
 17 taxes permitted under Subsection (a) of this section.
- 18 (d) In calculating the maximum amount of property taxes

 19 permitted under Subsection (a) of this section:
 - (1) the amount of taxes used to pay principal or interest on debt authorized by vote of the qualified electors and the amount of taxes imposed on real property that is no longer taxable by the subdivision are excluded from the total amount of taxes imposed in the preceding year; and
 - (2) the amount required to pay principal or interest on debt authorized by vote of the qualified electors and the amount to be imposed on new improvements not taxed in the preceding year and in

- 1 newly annexed territory not taxed in the preceding year are
- 2 excluded from the total amount of taxes to be imposed in the
- 3 current year.

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- 4 (e) If two or more subdivisions consolidate, the amount of
- 5 property taxes imposed in each subdivision in the preceding year is
- 6 combined in calculating the maximum permissible increase in total
- 7 property taxes. If territory ceases to be a part of a subdivision,
- 8 the amount of property taxes imposed in that territory in the
- 9 preceding year is excluded in calculating the permissible increase.
- 10 SECTION 6. That Article VIII of the Texas Constitution be
- amended by adding Section 23 to read as follows:
- 12 Sec. 23. No tax may be imposed on the ner incomes of individuals or corporations.

submitted to the voters at an election to be held on November

SECTION 7. This proposed constitutional amendment shall be

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1978. The ballot shall be printed to provide for voting for or against the proposition: "The constitutional amendment providing for a \$10,000 residence homestead exemption from school district property taxes and an additional residence homestead exemption from school property taxes of at least \$10,000 for senior citizens; providing for exemption of household goods and personal effects not used for business purposes; providing for exemption of tangible personal property used for agricultural purposes; authorizing a reduced level of taxation for certain agricultural real property;

imposing limits on increases in local property taxes; imposing

limits on increases in state expenditures from tax revenue;

prohibiting a state income tax; and requiring state payments to

- school districts in certain instances to replace reductions in tax
- 2 revenues resulting from reductions of school district tax bases."

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The Honorable Bill Clayton Speaker of the House of Re		•		7/24/78 (date)
Sir:				
We, your COMMITTEE ON have had the same under consic	CONSTITUTIONAL AMEN deration and beg to report back			J.R. 1 measure)
do pass, without and do pass, with amen (XXX) do pass and be not		tee Substitute is recomm	nended in lieu of the origi	inal measure.
A fiscal note was requested on	(date)	and is attached as part	of this report.	
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	proposes new law. Imends existing law.			
House Sponsor of Senate Measu	ure			
The measure was reported from	າ Committee by the following	yote:		
	AYE	NAY	PNV	ABSENT
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Total:		
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present, not voting	CHAIRMAN	01
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	COMMITTUEE CO	ORDINATOR

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BILL ANALYSIS

Background Information

The present restriction on state expenditures in the Constitution is the "pay as you go" provision of Article III, Sec. 49a, which restricts legislative appropriations to the anticipated revenue certified by the Comptroller. The limit can be exceeded by a showing of imperative public necessity and a four-fifths vote of the membership of each House.

A number of constitutional provisions presently set tax limits for various political subdivisions (see Art. VIII, Sec. 9 and Art. XI, Sec. 4 and 5).

Article VIII, Sec. 1-b of the Constitution provides (1) for a \$3,000 homestead exemption from state taxes for everyone owning a homestead, and (2) authorizes a political subdivision to exempt \$3,000 of the value of a residence homestead owned by a person 65 years of age or older from all taxes levied by the political subdivision.

Article VIII, Sec. 1 provides that "taxation shall be equal and uniform." This section has been interpreted to require that all property taxes must be levied at the same ad valorem rate. This creates real problems in appraising agricultural land suitable for urban development or otherwise valuable for speculative purposes.

Accordingly, in 1966, Sec. 1-d was added to attempt to solve the problem. Unfortunately, Sec. 1-d was written as a statutory self-executing provision, which is both cumbersome and susceptible to much judicial interpretation. Within three years, a new version was proposed that generally authorized the Legislature to provide for a uniform method of assessment of farm, ranch, and forest lands. The amendment was defeated at the 1970 general election. A new provision was also drafted during the 1975 Constitutional Convention and included in S.J.R. 11, which was defeated by the voters in 1976. During the 65th Session, a similar provision, S.J.R. 1, passed the Senate, but was defeated in the House when it failed to receive the necessary 100 votes.

Purpose of the Resolution

The resolution is a comprehensive amendment to Texas Constitution Article VIII to provide for a variety of tax relief measures.

Section-by-Section Analysis

Section 1. Amends Art. VIII, Sec. 1 to exempt the following from the constitutional tax base:

- (a) Household goods and supplies not held or used for the production of income;
- (b) Personal effects not held or used for the production of income; and
- (c) Removes language authorizing a state income tax.

Section 2. Amends Art. VIII, Sec. 1-d to:

- (a) Provide for an alternative valuation of land devoted to farming, ranching, or timber production if the property is owned by an individual, a trust or estate that benefits individuals exclusively, or by an eligible domestic corporation (which is defined).
- (b) The taxation of qualified property may be on the basis of:
 - (1) A smaller proportion of value;

(2) A lower rate than other property; or (3) A standard of value that is less than market. (c) The section also allows the Legislature to exempt from taxation farm and ranch equipment, supplies and livestock used in the qualifying owner's farm or ranch operations. (d) Subsection (c) mandates the reimbursement to school districts tax revenues lost because of the provisions of this subsection. Section 3. Creates a new homestead exemption for school tax purposes only: (a) Grants a \$10,000 residential homestead exemption; and (b) An additional \$10,000 exemption for persons 65 years of age or older. (c) This provision also mandates the reimbursement of lost tax revenues to the school districts because of the operation of this section. Section 4. Limits increases in state expenditures by: (a) Placing a 15% cap on increases in appropriations from state tax revenues over the preceding biennium, with one exemption; (b) By adoption of a resolution by a two-thirds vote of the members present and voting, the legislature may find that an emergency exists and exceeds the 15% limit by an amount specified in the resolution. Section 5. Creates a limit on increases in the total amount of property taxes imposed by political subdivisions of 5% over the preceding year, with the following exception: (a) The political subdivision may increase the total amount of property taxes over the 5% limit if the additional increase is approved by a two-thirds vote of the members of the governing body. (b) Before voting on such an increase, the governing body must follow "truth in taxation" requirements to be prescribed by the legislature. (c) Subsection (c) of this section then allows the holding of a public referendum on the increase in taxes above the 5% limit. (d) In calculating the 5% limit, the following are excluded: (1) Tax money necessary to pay the principle and interest on bonded indebtedness authorized by vote of the qualified electors; and (2) Taxes imposed on real property no longer taxed by the subdivision, and (3) Taxes imposed on new improvements not taxed in the preceding year, and on newly annexed territory. Section 6. Adds a new section to Art. VIII that prohibits the imposition of an individual or corporate income tax. Section 7. Contains the ballot language and places the amendment on the ballot for the November 7, 1978 general election.

The Committee Substitute makes major changes in the resolution as introduced. A section by section analysis of the changes is as follows:

- Section 1. Same as Section 1 in the original with the exception of a minor lanuage deletion on lines 19 and 20, to delete the words "held or".
- Section 2. Section 2 of the Substitute is a complete rewrite of Most importantly, the new section does the agricultural use exemption. not provide for reimbursment of revenue losses to school districts, as did the original resolution.
- Section 3. Section 3 is a complete rewrite from the original resolution. The substitute Section 3 provides the following homestead exemption:
 - (a) Mandates the Legislature to provide a general homestead exemption in an amount to be determined by general law; Authorizes an exemption for those over 65 or disabled;

 - Exempts bonded indebtedness from the exemption; and (c)
 - (d) Authorizes the Legislature to provide by general law for reimbursment to the school districts revenue lost by virtue of the exemptions.
- Section 4. Section 4 is a complete rewrite from the original. The substitute section 4 provides for a record vote of a majority of the membership of each House to pass a tax bill. The original contained a limitation on state appropriations.
- Section 5. Section 5 is a complete rewrite. Instead of the local tax limits contained in the original, the substitute provides for the following:
 - That local governments follow truth-in-taxation requirements (a)
 - before raising property taxes over the previous year's; That a property owner be given notice and other information relevant to a property revaluation; and
 - (c) Authorizes a referendum on local tax increases under procedures and conditions prescribed by law.
- Section 6. A new section, the Section 6 from the original was deleted entirely. Section 6 of the Substitute provides that the amendment will be effective on January 1. 1978.
- Section 7. Section 7, the ballot language, has been rewritten to better describe the substance of the amendment. The amendment will be $\frac{1}{2}$ on the ballot on November 7, 1978.

Summary of Committee Action

Pursuant to Public Notice posted in accordance with the rules, the Committee met in Public Hearing on July 17, 1978 to begin consideration of H.J.R. 1 The Committee considered public testimony on the measure at a series of meetings held pursuant to recesses over the period of a week. At the continuation of the Public Hearing held on July 24, 1978 the Committee voted by a vote of 8 ayes, no nays, and 1 present not voting to report a Complete Committee Substitute for H.J.R. 1 to the House with a recommendation that it do pass.

LEGISLATIVE BUDGET BOARD

Austin, Texas

FISCAL NOTE

July 24, 1978

Honorable Tim Von Dohlen House Committee on Constitutional Amendments House of Representatives Austin, Texas

In Re: Committee Substitute for

House Joint Resolution No. 1, Second Called Session,

65th Legislature

Sir:

In response to your request pursuant to House Rule V, Section 28, this office finds the fiscal implications of Committee Substitute for House Joint Resolution No. 1, Second Called Session, 65th Legislature (proposing a constitutional amendment relating to ad valorem taxation of agricultural property, exemptions of certain property from taxation, limitations on increases in total property tax revenues, and limitations on state taxation) to be as follows:

The Resolution, should it be adopted, would amend the Texas Constitution so as to no longer include in the ad valorem tax base intangible personal property or household goods and personal effects not held or used for the production of income. Because these types of property are at present substantially missing from the tax rolls of nearly all taxing units, basic data are not available on which to base accurate estimates of the probable loss of revenue to property taxing units attributable to these provisions of the Resolution.

The Resolution would authorize the Legislature to provide by general law for taxation of open-space land devoted to farm or ranch or timber production on the basis of its productive capacity. No estimate can be made of the probable loss of revenue to property taxing units attributable to this section because of uncertainty as to the level of assessment currently in use among local taxing units and the eligibility limitations and sanctions which may be adopted by the Legislature to implement this section.

The Resolution would exempt from the maintenance tax levies of school districts \$10,000 of market value of each residence homestead, and would provide an additional exemption of \$10,000 of market value of the residence homestead of a person 65 years of age or older. The Resolution would direct the Legislature to provide for determining the amounts of reduction in school district property tax revenues and for payments by the State to the school districts during the first four years this subsection would be in effect to replace the amounts by which property tax revenues are reduced by the homestead exemptions required. Preliminary estimates are that the Legislature would be required to distribute to school districts not more than \$227 million annually (\$454 million each biennium) during the four-year period set forth in the Resolution. Following that period, the school districts would experience a loss of revenue without receiving a State reimbursement directly related to the loss in revenue from homestead exemptions.

Fiscal Note for Committee Substitute for House Joint Resolution No. 1 July 24, 1978

The provisions of the Resolution concerned with the procedures for adopting increases in state and local taxation could result in avoiding some increases in taxation which might otherwise occur, but the dollar amount of such results cannot be measured because the future actions of governing bodies and the electorate cannot be predicted.

The cost of publishing the Resolution, should it be placed on the ballot in

November 1978, is estimated to be \$24,000.

Thomas M. Keel Director

Source: LBB Staff

LEGISLATIVE, BUDGET BOARD

Austin, Texas

FISCAL NOTE

July 24, 1978 REVISED

Honorable Tim Von Dohlen House Committee on Constitutional Amendments House of Representatives Austin, Texas

In Re: Committee Substitute for

House Joint Resolution No. 1,

Second Called Session,

65th Legislature

Sir:

In response to your request pursuant to House Rule V, Section 28, this office finds the fiscal implications of Committee Substitute for House Joint Resolution No. 1, Second Called Session, 65th Legislature (proposing a constitutional amendment relating to ad valorem taxation of agricultural property, exemptions of certain property from taxation, limitations on increases in total property tax revenues, and limitations on state taxation) to be as follows:

The Resolution, should it be adopted, would amend the Texas Constitution so as to no longer include in the ad valorem tax base intangible personal property or household goods and personal effects not used for the production of income. Because these types on which to base accurate estimates of the probable loss of revenue to property taxing units attributable to these provisions of the Resolution.

The Resolution would require the Legislature to provide by general law for taxation of open-space land devoted to farm or ranch purpose on the basis of its productive capacity and would authorize the Legislature to provide by general law for taxation of open-space land devoted to timber production on the basis of its productive capacity. No estimate can be made of the probable loss of revenue to property taxing units attributable to this section because of uncertainty as to the level of assessment currently in use among local taxing units and the eligibility limitations and sanctions which may be adopted by the Legislature to implement this section.

The Resolution would require the Legislature to provide by general law for a residence homestead exemption from ad valorem taxation for the maintenance and operation of school districts and would authorize the Legislature to provide by general law for residence homestead exemption for persons over age 65 or disabled, as defined by general law. The Legislature would be authorized to provide by law for determining the amounts of reduction in school district property tax revenues and for payments by the state to the school districts to replace the amounts by which property tax revenues are reduced by exemptions required by this subsection. No estimate can be made of the probable loss of revenue to the school districts or probable cost to the state for payments related thereto because the actions of the Legislature under this provision, should it be adopted, cannot be accurately anticipated.

Fiscal Note for Committee Substitute for House Joint Resolution No. 1 July 24, 1978

The provisions of the Resolution concerned with the procedures for adopting increases in state and local taxation could result in avoiding some increases in taxation which might otherwise occur, but the dollar amount of such results cannot be measured because the future actions of governing bodies and the electorate cannot be predicted.

The cost of publishing the Resolution, should it be placed on the ballot in November 1978, is estimated to be \$24,000.

Thomas M. Keel Director

Thomas M. Kool

Source: LBB Staff

LEGISLATIVE BUDGET BOARD

Austin, Texas

FISCAL NOTE

August 8, 1978

Honorable Bill Clayton Speaker of the House House of Representatives Austin, Texas

> In Re: Conference Committee Report on

H.J.R. No. 1 Second Called Session,

65th Legislature

Sir:

In response to your request pursuant to House Rule V, Section 28, this office finds the fiscal implications of the Conference Committee Report on H.J.R. No. 1, Second Called Session, 65th Legislature (proposing a constitutional amendment relating to ad valorem taxation of agricultural property, exemptions of certain property from taxation, conditions for increases in total property tax revenues and limitations on state taxation) to be as follows:

The Resolution, should it be adopted, would amend the Texas Constitution so as to no longer require that the ad valorem tax base include intangible personal property, but the Legislature would be specifically authorized to provide for the taxation of intangible property. The Resolution would direct the Legislature by general law to exempt from ad valorem taxation household goods and personal effects, not used for production of income, and would permit the Legislature to exempt "personal property homestead." Because these types of property are at present substantially missing from the tax rolls of nearly all taxing units, basic data is inadequate for making accurate estimates of the probable loss of revenue to property taxing units attributable to these provisions of the Resolution.

Because of uncertainty as to the level of assessment currently in use among local taxing units, no accurate estimate can be made of the dollar amount of change in revenue associated with provisions of the bill regarding taxation of open-space land devoted to farm or ranch purposes or timber production.

Under the present provisions of the Constitution, local political subdivisions may exempt not less than \$3,000 of assessed value of residence homesteads of elderly persons from ad valorem taxation. The Resolution would change this to not less than \$3,000 of <u>market</u> value and would include in addition to the elderly those under disability for purposes of payment of disability insurance benefits under Federal Old-Age Survivors and Disability Insurance. The fiscal impact on units of local government of these two changes cannot be accurately determined for purposes of this fiscal note for lack of information as to future actions by local governing bodies or voters.

The Resolution would exempt from local school district taxes \$5,000 of the market value of residence homesteads, and in addition an amount prescribed by general law not to exceed \$10,000 of market value of each residence homestead of a person who is disabled or of a person 65 years of age or older. The Legislature by general law may base the amount of the additional exemption for the disabled or elderly on economic need. The total amount of ad valorem taxes imposed on a homestead of a person 65 years of age or older by a local school district may not be increased while it remains the homestead of that person or that person's spouse, unless there are improvements other than repairs which increase the value of the homestead. It is estimated that there would be about \$247.6 million in school district levies associated with the general homestead exemption set forth in the Resolution in the 1980-81 biennium--an annual average of \$123.8 million. The maximum potential school district levies associated

H.J.R. No. 1
August 8, 1978
Page 2

with the additional \$10,000 exemption for the elderly is estimated for the 1980-81 biennium to be \$46 million -- an annual average of \$23 million. The estimate for the elderly would be reduced to the extent that the Legislature by its actions limit the exemption to less than \$10,000 or to the extent that school districts change their present exemptions for the elderly. Basic data are not available for accurately estimating the fiscal impact of the proposed homestead exemption of the disabled. The impact on school levies would continue in years subsequent to the 1980-81 biennium. The definition of "market value" used in these estimates is the market value determined by the school district assessor.

The provisions of the Resolution concerning procedures to be followed by a political subdivision intending to increase taxes or revalue property would tend to moderate some proposed tax increases but the dollar amount of such modification cannot be ascertained for purposes of this fiscal note.

The Resolution would provide that the rate of growth of appropriations from state tax revenues not dedicated by this Constitution may not exceed the estimated rate of growth of the state's economy. No accurate estimate of the fiscal consequences of this provision can be made because of inability to anticipate the procedures that would be adopted by the Legislature for its implementation.

The cost of publishing the Resolution, should it be placed on the ballot in November 1978, is estimated to be \$22,300.

Thomas M. Keel

Director

Source: Secretary of State; State Comptroller of Public Accounts; LBB Staff

JUL 28 1978

Betty Murry

Read Second Time—and passed to third reading by vote 99 ayes, 42 noes. Opnv

By Von Dohlen

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H.J.R. No. 1

Substitute the following for H.J.R. No.

By Schuffer Close Bode Robbin

C.S.H.J.R. No.

A JOINT RESOLUTION

proposing a constitutional amendment relating to ad valorem taxation of agricultural property, exemptions of certain property from taxation, limitations on increases in total property tax revenues, and limitations on state taxation.

BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF TEXAS:

SECTION 1. That Article VIII, Section 1, of the Texas Constitution be amended to read as follows:

Sec. 1. Taxation shall be equal and uniform. A11 property and tangible personal property in this State, whether owned by natural persons or corporations, other than shall be taxed in proportion to its value, which shall ascertained as may be provided by law. The Legislature may [e-poil-tex; -- it-may wiso impose] occupation taxes, both upon natural persons and upon corporations, other than municipal, doing business in this State. It may also tax incomes of both natural persons and corporations other than municipal, except that persons engaged in mechanical and agricultural pursuits shall never required to pay an occupation tax; Provided, that [two-hundred and fifty dollars worth of) household goods not f the production of income and personal effects not the production of income (and letteren furniture, belonging to each family in this State | shall be exempt from taxation, and provided further that the occupation tax levied by any county, city or town for any year on persons or corporations pursuing any profession or

C.S.H.J.R. No. 1

business, shall not exceed one half of the tax levied by the State for the same period on such profession or business.

SECTION 2. That Article VIII, Section 1-d, of the Texas Constitution be amended to read as follows:

Sec. 1-d. The legislature shall provide by general law for taxation of open-space land devoted to form or ranch purposes on the basis of its productive capacity and may provide by general law for taxation of open-space land devoted to timber production on the basis of its productive capacity. The legislature by general law may provide eligibility limitations under this section and may impose sanctions in furtherance of the taxation policy of this section.

[(a) hi: land owned by hatural persons which is designated for earleultural use in accordance with the proviotance of this Section shall be assessed for all tax purposes on the consideration of the chiral use. According to the consideration of the chiral use. We are the relating of the column of the consideration of the column of the relating of the section of the column of the relating of the section of the column of the relating of the section of the column of the conditions as a business wenture for profite, which business is the primary occupation and source of the owners.

[(b)--For-each-assessment-year-ths-owner-wishes-to-qualify
his--land-under-provisions--of--this--Beetion-as--designated-for
agricultural-use-he-shall-file-with-the-local-tax-assessor a-sworn
statement--in--writing--describing--the--use--to--which-the-land-is
devoted;

[(c)--Upon-receipt-of-the--oworn--ptatement--fn--writting--the
tocal--tax--upgessor--shall--determine--whether--or--not--such-land

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C.S.H.J.R. No. 1

nerein-and-in-the-event-it-so-qualifics-the-band-accordinglytand-as-being-for-agricultural-use-and-ascordingly
[(d)-Such-local-town-assocsser-may-inspect-the-land-accordingly-

[(e)-No-land-may-qualify-for-the-deal-gnation-provided-for-in
this-Act-unleap-for-ac-lease-three-(3)-succeasive-years-immediately
preceding-the-appearant-date-the-land-has-been-devoted-exclusively
for-agricultural-usey-or-unleas-the-land-has-been-continuously
developed-for-agriculture-during-such-the-

[(f) Back-year during which the land-is designated for records the valuation which would have been made had the land-not qualified for such designated land is subsequently diverted to a purpose other than that of agricultural user or is sold, the land shell be subject to an additional tax shold for each that the forection the land shell be as a free between taxes paid or payable, hereundery and the amount of tax payable for the preceding three years had the land been otherwise assessed. Until paid, there shall be a lien for additional taxes—and interest—on—land assessed under the provious of taxes of taxes.

[(g)--Phe---valuation--and--assessment--of--any--minerals--or
subsurface-rights-to-minerals-shall-not-some-within-the-provisions
of-this-Section*]

SECTION 3. That Article VIII, Section 1-b, of the Texas

Constitution be amended by adding Subsection (c) to read as

2 follows:

the Legislature state provide by general law for a residence homestead exemption of all married adults, including those living alone, from advalonem taxation for the maintenance to peration of school Districts, and in addition thereto, may provide by general law for a residence home stead exemption for those bersons over us or disabled, as defined by the general law.

The exemptions provided by this section do not apply to the taxes needed to

16 pay principal or interest on bonded indebtedness. The legislature may provide

by law for determining the amounts of reduction in school district property

18 tax revenues and for payments by the state to the school districts describe

19 to replace the amounts by which

20 property tax revenues are reduced by exemptions required by this subsection.

The legislature by general law may provide a definition of residence homestead

for purposes of this section.

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SECTION 4. That Article VIII, Section 3, of the Texas Constitution be amended to read as follows:

Sec. 3. Taxes shall be levied and collected by general laws and for public purposes only. Any general law adopting a new or additional state tax or increasing the rate of an existing state tax must be approved by a record vote of a majority of the members elected to each house on second and third reading and, except to override the Governor's veto, on any other vote that may constitute final passage.

'	Section 5. That Aftere vill of the reads constitution be discussed			
2	by adding Section 21 to read as follows:			
3	Sec. 21. (a) The total amount of property taxes imposed by a			
4	political subdivision may not exceed the total amount of property taxes			
5	imposed by the subdivision in the preceding year until the governing body			
6	has given notice of its intent to consider an increase in taxes and has			
7	held a public hearing on the proposed increase. The legislature shall			
8	prescribe by law the form, content, timing, and methods of giving the notice			
9	and the rules for the conduct of the hearing.			
10	(b) The legislature by general law shall require that, subject			
11	to reasonable exceptions, a property owner be given notice of a revaluation			
12	and the subsequent reduction of the tax rate or assessment ratio that would			
13	be necessary to provide the prior year's total amount of property taxes			
14	imposed before the procedures required in subsection (a) are instituted.			
15	(c) Under procedures prescribed and subject to conditions or			
16	exceptions imposed by general law, the qualified electors of a political			
17	subdivision by petition may require that an election be held in the political			
18 .	subdivision to repeal a tax increase.			
19	SECTION 6. This amendment shall be effective January 1, 1979.			
20	SECTION 7. This proposed constitutional amendment shall be submitted			
21	to the voters at an election to be held on November 7, 1978. The ballot shall			
22	be printed to provide for voting for or against the proposition: "The			
23 ·	constitutional amendment providing for tax relief for residential homesteads,			
24	elderly persons, and agricultural land; for truth in taxation procedures,			
25	including citizen involvement; and for a redefinition of the tax base."			
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DATE SUL 2 8 1978

READ AND ADOPTED Survey

CHIEF CLERK

<u>aa</u>	amended
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Amendment No.

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By: Oson

Amend C.S.H.J.R. No. 1 by striking all below the resolving clause and substituting therefore the following:

SECTION 1. That Article VIII, Section 1, of the Texas Constitution be amended to read as follows:

All Sec. 1. Taxation shall be equal and uniform. property and tangible personal property in this State, whether owned by natural persons or corporations, other than municipal, its value, which shall shall be taxed in proportion to ascertained as may be provided by law. The Legislature may impose a tax on intangible property and [-pell-tax:--It] may also impose occupation taxes, both upon natural persons and upon corporations, other than municipal, doing It may also tax incomes of both any business in this State. natural persons and corporations other than municipal, except that persons engaged in mechanical and agricultural pursuits snall never be required to pay an occupation tax; Provided, that [two-hundred and-fifty-dollars worth of household goods not used for the production of income and personal effects not used for the production of income [and-kitchenfamily in this State) shall be exempt from taxation, and provided further that the occupation tax levied by any county, city or town any year on persons or corporations pursuing any profession or

C.S.H.J.R. No. 1

business, shall not exceed one half of the tax levied by the State for the same period on such profession or business.

SECTION 2. That Article VIII, Section 1-d, of the Texas Constitution be amended to read as follows:

Sec. 1-d. The legislature shall provide by general law for taxation of open-space land devoted to farm or ranch purposes on the basis of its productive capacity and may provide by general law for taxation of open-space land devoted to timber production on the basis of its productive capacity. The legislature by general law may provide eligibility limitations under this section and may impose sanctions in furtherance of the taxation policy of this section.

[(b)--Por-each-appearment-year-the-owner-wishes--to-quelify
his-land-under-provisions-of-this-Section-as-designated-for
agricultural-use-he-shall-file-with-the-local-tax-assessor-a--sworn
statement--in--writing-describing-the--use--to--which-the-land-is
devoteds

C.S.H.J.R. No. 1

@ws:111es-for-the-designation-as-to--agricultural--use--as--defined herein-and-in-the-event-it-so-qualifics-he-shall-designate-such iand-os-being-for-agricultural use-and-assess-the-land-accordingly: [(d)--Such-local--tax--specsor--hay--inspect--the--land--and require--such--evidence--of--use--and--source--of--income-as-may-be weeesserv-or-useful-in-determining-whether-or-not-the--agricultural wse-provision-of-this-article-applies. [(e)--No-land-may-qualify-for-the-designation-provided-for-in this-Act-unless for at least-three (3)-successive-years-immediately preceding the assessment date the land has been devoted exclusively for--agricultural -usey -- or -- unless -- the land-has been-continuously developed-for-earieulture-during-such-timer [++--Bach-year-during--which--the--land--is--designated--for torioultural--use, -the-local-tax-assessor-shall-note-on-his-records the -valuation -which-would have been made - had the land-not qualified for-such-designation-under-this-Sections---If--designated--iand--is subsequently--diverted-to-a-purpose-other-than-that-of-agricultural wsey-or-is-soldy-the-land-shall-be-subject-to--an--additional--tax; Phe-additional-tax-shall-equal-the-difference-between-taxes-paid-or payable-hereundery-and-the-amount-of-tax-payable-for-the-preceding three-years-had-the-land-been-otherwise assessed; Until-poid; there-sholl-be-a-lien-for-additional-taxes-and-interest--on--land assessed-under-the-provisions-of-this-Section. [{q}-The-valuation and assessment of any-minerals-or subsurface rights to minerals shall not come within the provisions of-this-Section:

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SECTION 3.

That Article VIII, Section 1-b, of the Texas

Constitution be amended by adding Subsection (c) to read as follows:

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(c) Except as otherwise provided by this subsection, the legislature by general law shall exempt from ad valorem taxation for school district purposes up to Ten Thousand Dollars \$10,000) of the residence homestead of a married or unmarried adult, including one living alone. In addition to this exemption and any exemption adopted pursuant to Subsection (b) of this section, an additional Ten Thousand Dollars (\$10,000) of the residence homestead of a married or unmarried person sixty-five (65) years of age or older, including one living alone; or a disabled person as defined by general law who is married or unmarried, including one living alone, shall be exempted by general law from ad valorem taxation for school district purposes, except as otherwise provided by this subsection. The exemptions provided by this subsection do not apply to the taxes needed to pay principal or interest on bonded indebtedness. If the exemption authorized by this subsection is granted on a market value basis, and if a school district has granted an exemption under Subsection (b) of this section prior to January 1, 1979 either by action of its governing body or by approval at an election, that exemption shall remain in effect without further action; however, the legislature by general law shall provide for the conversion of that exemption from assessed value to market value and the use of the converted value in determining the mandated exemption required in this subsection. The legislature by general law may provide for determining the amounts of school district ad valorem tax revenues lost as a result of the exemptions required by this subsection, and may provide for payments by the state to the school district to replace these lost revenues. The legislature by general law may provide a definition of residence homestead for purposes of this section.

SECTION 4. That Article VIII, Section 3, of the Texas Constitution be amended to read as follows:

Sec. 3. Taxes shall be levied and collected by general laws and for public purposes only. Any general law adopting a new or additional state tax or increasing the rate of an existing state tax must be approved by a record vote of a majority of the members elected to each house on second and third reading and, except to override the Governor's veto, on any other vote that may constitute final passage.

SECTION 5. That Article VIII of the Texas Constitution be

amended by adding Section 21 to read as follows:

Sec. 21. (a) The total amount of property taxes imposed by a political subdivision may not exceed the total amount of property taxes imposed by the subdivision in the preceding year until the governing body has given notice of its intent to consider an increase in taxes and has held a public hearing on the proposed increase. The legislature shall prescribe by law the form, content, timing, and methods of giving the notice and the rules for the conduct of the hearing.

(b) The legislature by general law shall require that.

Subject to Passonable exceptions, a property owner be given notice of a revaluation and the subsequent reduction of the tax rate or assessment ratio that would be necessary to provide the prior year's total amount of property taxes imposed before the procedures required in subsection (a) are instituted.

exceptions imposed by general law, the qualified electors of a political subdivision by petition may require that an election be held in the political subdivision to repeal a tax increase.

SECTION 6. This amendment shall be effective January 1,

SECTION 7. The secretary of state shall designate this proposed constitutional amendment as "The Special Session Amendment" and shall place the proposition prior to any other proposition on the ballot for the election to be held on November 7. 1978.

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C.S.H.J.R. No. 1

SECTION 8. This proposed constitutional amendment shall be submitted to the voters at an election to be held on November 7, 1978. The ballot shall be printed to provide for voting for or against the proposition: "The constitutional amendment providing for tax relief for residential homesteads, elderly persons, disabled persons and agricultural land; for truth in taxation procedures, including citizen involvement; and for a redefinition of the tax base."

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JUL 26 1978

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неп	CHIEF GLERK	

AMENDMENT NO. 2

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BY MCLEOD

Von Dohlen amendment to

1 Amend the C.S.H.J.R. No. 1 as follows:

- (1) On page 1, lines 15 and 16, strike the period after "State", strike "It may also tax incomes of both natural persons and corporations other than municipal", and substitute the following: "[----It--may-also-tax-incomes-of-both-natural-persons and-corporations-other-than-municipal]".
- 7 (2) On page 4, lines through , strike Section 4 and 8 substitute the following:
- 9 SECTION 4. That Article VIII, Section 3, of the Texas 10 Constitution be amended to read as follows:
- Sec. 3. (a) Taxes shall be levied and collected by general laws and for public purposes only.
- (b) No tax may be imposed on the net incomes of individuals or corporations.
- 15 (c) Any general law adopting a new or additional state tax

 16 or increasing the rate of an existing state tax must be approved by

 17 a record vote of a majority of the members elected to each house on

 18 second and third reading and, except to override the Governor's

 19 veto, on any other vote that may constitute final passage.

amendment no 3 By Hallaull

amend von Dahlen-olson amendment

to C. S. H. J. R. no. I by insuting
on page I line 20 between the

word fincome and the word and

the following: not to exceed 30,000.00

in adquisition cost, and to amend

line 21 after the word money

by inserting the following; "not to

Jeyceed \$30,000.00 in Jacquisition

Cost."

READ AND ADOPT PLETTY MANUEL CHIEF CHEPREBRYTATIVE

By Salinas amend Satisfier, Close, et al C.S.H.J.R.#1, page 1, line 21: by inserting the following language, "automobiles for personal family use "after the word "income on line 21 and before the word "shall" on line 22.

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Sullivan

Amend C.S.H.J.R. 1

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Beginning on p. 1, 1.13

by thing the words "held of" after the word "not"

and on p 1, 1.20 by adding the words "held or after the word "not".

on p. 1, 1.21 after the word "income" by adding the following: "and one motor vehicle not held or used for production of income and owned by a family or by an individual who is not a constituent of a family."

JUL 26 1978

READ AND ADOPTED

CHIEF CLERK HOUSE OF REPRESENTATIVES

JUL 27 1978

CHIEF CLERK HOUSE OF REPRESENTAT

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the Von Dohlen omendment

Amend Amendment 1 to C.S.H.J.R. 1 by striking section 2 and substituting the following:

"Section 2. That Article VIII, Section 1-d, of the Texas Constitution be amended by adding a Section 1-d-1 to read as follows:

Section 1-d-1. (a) The legislature shall provide by general law for taxation of open-space land devoted to farm or ranch purposes on the basis of its productive capacity and may provide by general law for taxation of open-space land devoted to timber production on the basis of its productive capacity. The legislature by general law may provide eligibility limitations under this section and may impose sanctions in furtherance of the taxation policy of this section.

(b) If a property owner qualifies his land for designation for agricultural use under Section 1-d of this article, the land is subject to the provisions of Section 1-d for the year in which the designation is effective and is not subject to a law enacted under this section 1-d-1 in that year."

Amendment No.

By Wilson

the Von Dohlen amendment to

Amend Amendment 1 to C.S.H.J.R. 1 by striking section 2 and substituting the following:

"Section 2. That Article VIII, Section 1-d, of the Texas

Constitution be amended by adding a Section 1-d-1 to read as follows:

Section 1-d-1. (a) The legislature shall provide by general law for taxation of open-space land devoted to farm or ranch purposes on the basis of its productive capacity and may provide by general law for taxation of open-space land devoted to timber production on IN No EVENT SHALL OPEN Space MANO DEVOTED TO TIMBER PRODUCTION OF

the basis of its productive capacity. The legislature by general law may provide eligibility limitations under this section and may impose sanctions in furtherance of the taxation policy of this section.

(b) If a property owner qualifies his land for designation for agricultural use under Section 1-d of this article, the land is subject to the provisions of Section 1-d for the year in which the designation is effective and is not subject to a law enacted under this section 1-d-l in that year."

JUL 27 1978

DATE NO ADOPTED

CHIEF CLERK HOUSE OF REPRESENTATIVES Amendment # Lo Oldon Amendment to CSHJR# 1

by Smith

"On lines 20 and 21, Page 4, change the word."

'may' to 'ohall'.

DATE AND ADOPTED

READ AND ADOPTED

HOUSE OF REPRESENTATIVES

the Von Dohlen amendment to

Amend C.S.H.J.R. No. 1 by adding the following language after the word "replace" on line 2, page 4:

"all or part of "

READ AND ADOPTED

HOUSE OF REPRESENTATIVES

DATE

JUL 28 1978

READ AND ADOPTED

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AMENDMENT NO.

Amend C.S.H.J.R. No. 1 by adding the following between the words, "tax" and "or" on line 28, page 4:

", repealing or reducing a state tax exemption"

DATE AND ADOPTED THE CHIEF CLERK TARRES OF REPRESENTATIVES

EXPLANATION: Repealing or reducing an exemption will increase taxes just as surely as a new tax or a rate increase. It should be no easier to eliminate exemptions than it is to raise taxes by other means.

Amendment No. (1)

By: Benedict Vor Coll

Amend the Olson amendment by deleting all of lines 2-4 on page 5 and substituting therefore the following:

"Sec. 21. (a) The total amount of property taxes imposed by a political subdivision on the property taxed by the political subdivision during the preceding year may not exceed the total amount of property taxes imposed by the political subdivision in the preceding year on the same property until the"



Amendment No.

By Cereshor

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alser amend to

Amend $\mathcal{N}^{C.S.H.J.R.}$ 1, SECTION 5 to read as follows:

"That Article VIII of the Texas Constitution be amended by adding Sec. 21 to read as follows:

Sec. 21 (a) Except as otherwise provided by this section, legislative appropriations from state tax revenue for a fiscal biennium may not exceed the total of those appropriations for the preceding biennium by more than the amount that would result from a percentage increase equaling the percentage of growth of total personal income of the state during the previous biennium.";

and renumbering subsequent paragraphs according.

JUL 2 8 1978

READ AND ADOPTED

HOUSE OF REPRESENTATIVES

SUBSTITUTE TO CEVERIA AMENDMENT

BY 1000

Amend Olson amendment to C.S.H.J.R. 1, SECTION 5 to read as follows:

"That Article VIII of the Texas Constitution be amended by adding Section 21 to read as follows:

Sec.21 (a) Except as otherwise provided by this section, legislative appropriations from state tax revenue for a fiscal biennium may not exceed the total of those appropriations for the preceeding biennium by more than the amount that would result from a percentage increase equaling the percentage of growth of total personal income of the state during the previous biennium, as reported by the Comptroller of Public Accounts.

(b) The limitation in subsection (a) hereof shall not apply to appropriations and tax increases necessary to provide for reimbursement to school districts to replace revenues lost by partial or total abolition of ad valorem property taxes.

(c) If the legislature by adoption of a resolution approved by a record vote of three-fifths of the members of each house, finds that an emergency exists and identifies the nature of the emergency, the legislature may provide for appropriations in excess of the amount authorized by Subsection (a) of this section. The excess authorized under this subsection may not exceed the amount specified in the resolution.

(d) In no case shall appropriations exceed revenues as provided in Article III, Section 49.A

and renumbering subsequent paragraphs according.

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JUL 281978

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ENGROSSED SECOND READING

By Von Dohlen, et al.

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H.J.R. No. 1

A JOINT RESOLUTION

proposing a constitutional amendment relating to ad valorem taxation of agricultural property, exemptions of certain property from taxation, limitations on increases in total property tax revenues, and limitations on state taxation.

BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF TEXAS:

SECTION 1. That Article VIII, Section 1, of the Texas Constitution be amended to read as follows:

Taxation shall be equal and uniform. A11 real property and tangible personal property in this State, whether owned by natural persons or corporations, other than municipal, shall be taxed in proportion to its value, which shall be ascertained as may be provided by law. The Legislature may impose tax on intangible property and [poll tax. It] may also impose occupation taxes, both upon natural persons and upon corporations, other than municipal, doing any business in this State[--It-may also-tax-incomes-of-both-natural-persons-and-corporations-other than municipal, except that persons engaged in mechanical and agricultural pursuits shall never be required to pay an occupation tax; Provided, that [two-hundred-and-fifty-dollars-worth-of] household goods not used for the production of income not to exceed \$30,000 in acquisition cost, and personal effects not used for the production of income not to exceed \$30,000 in acquisition cost, and one motor vehicle not held or used for production of income and owned by a family or by an individual who is not a constituent of a

- 1 family [and-kitchen-furniture, belonging to each-family-in-this
- 2 State shall be exempt from ad valorem taxation, and provided
- 3 further that the occupation tax levied by any county, city or town
- 4 for any year on persons or corporations pursuing any profession or
- 5 business, shall not exceed one half of the tax levied by the State
- for the same period on such profession or business.
- 7 SECTION 2. That Article VIII of the Texas Constitution be
- 8 amended by adding Section 1-d-1 to read as follows:
- 9 Sec. 1-d-1. (a) The legislature shall provide by general
- 10 law for taxation of open-space land devoted to farm or ranch
- 11 purposes on the basis of its productive capacity and may provide by
- 12 <u>general law for taxation of open-space land devoted to timber</u>
- 13 production on the basis of its productive capacity. In no event
- 14 shall open-space land devoted to timber production be taxed less
- than taxes levied in 1978 on that land. The legislature by general
- 16 law may provide eligibility limitations under this section and may
- 17 impose sanctions in furtherance of the taxation policy of this
- 18 section.
- 19 (b) If a property owner qualifies his land for designation
- 20 for agricultural use under Section 1-d of this article, the land is
- 21 subject to the provisions of Section 1-d for the year in which the
- 22 <u>designation</u> is effective and is not subject to a law enacted under
- 23 this Section 1-d-1 in that year.
- 24 SECTION 3. That Article VIII, Section 1-b, of the Texas
- 25 Constitution be amended by adding Subsection (c) to read as
- 26 follows:
- 27 (c) Except as otherwise provided by this subsection, the

H.J.R. No. 1

legislature by general law shall exempt from ad valorem taxation 1 for school district purposes up to Ten Thousand Dollars (\$10,000) 2 3 of the residence homestead of a married or unmarried adult, including one living alone. In addition to this exemption and any 4 exemption adopted pursuant to Subsection (b) of this section an 5 additional Ten Thousand Dollars (\$10,000) of the residence 6 homestead of a married or unmarried person sixty-five (65) years of 7 age or older, including one living alone, or a disabled person as 8 defined by general law who is married or unmarried, including one 9 living alone, shall be exempted by general law from ad valorem 10 taxation for school district purposes, except as otherwise provided 11 by this subsection. The exemptions provided by this subsection do 12 not apply to the taxes needed to pay principal or interest on 13 bonded indebtedness. If the exemption authorized by this 14 subsection is granted on a market value basis, and if a school 15 district has granted an exemption under Subsection (b) of this 16 section prior to January 1, 1979, either by action of its governing 17 body or by approval at an election, that exemption shall remain in 18 effect without further action: however, the legislature by general 19 law shall provide for the conversion of that exemption from 20 assessed value to market value and the use of the converted value 21 in determining the mandated exemption required in this subsection. 22 The legislature by general law shall provide for determining the 23 amounts of school district ad valorem tax revenues lost as a result 24 of the exemptions required by this subsection, and shall provide 25 for payments by the state to the school district to replace all or 26 part of these lost revenues. The legislature by general law may 27

- 1 provide a definition of residence homestead for purposes of this
- 2 section.
- 3 SECTION 4. That Article VIII, Section 3, of the Texas
- 4 Constitution be amended to read as follows:
- 5 Sec. 3. (a) Taxes shall be levied and collected by general
- 6 laws and for public purposes only.
- 7 (b) No tax may be imposed on the net incomes of individuals
- 8 or corporations.
- 9 (c) Any general law adopting a new or additional state tax.
- 10 repealing or reducing a state tax exemption, or increasing the rate
- 11 of an existing state tax must be approved by a record vote of a
- majority of the members elected to each house on second and third
- 13 reading and, except to override the governor's veto, on any other
- 14 vote that may constitute final passage.
- SECTION 5. That Article VIII of the Texas Constitution be
- amended by adding Section 21 to read as follows:
- 17 Sec. 21. (a) Except as otherwise provided by this section.
- 18 legislative appropriations from state tax revenue for a fiscal
- 19 biennium may not exceed the total of those appropriations for the
- 20 preceding biennium by more than the amount that would result from a
- 21 percentage increase equaling the percentage of growth of total
- 22 personal income of the state during the previous biennium, as
- 23 reported by the comptroller of public accounts.
- 24 (b) The limitation in Subsection (a) hereof shall not apply
- 25 to appropriations and tax increases necessary to provide for
- 26 reimbursement to school districts to replace revenues lost by
- 27 partial or total abolition of ad valorem property taxes.

- 1 (c) If the legislature by adoption of a resolution approved
 2 by a record vote of three-fifths of the members of each house finds
 3 that an emergency exists and identifies the nature of the
 4 emergency, the legislature may provide for appropriations in excess
 5 of the amount authorized by Subsection (a) of this section. The
 6 excess authorized under this subsection may not exceed the amount
 7 specified in the resolution.
- 8 (d) In no case shall appropriations exceed revenues as
 9 provided in Article III, Section 49a.
- SECTION 6. That Article VIII of the Texas Constitution be amended by adding Section 22 to read as follows:

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- Sec. 22. (a) The total amount of property taxes imposed by a political subdivision on the property taxed by the political subdivision during the preceding year may not exceed the total amount of property taxes imposed by the political subdivision in the preceding year on the same property until the governing body has given notice of its intent to consider an increase in taxes and has held a public hearing on the proposed increase. The legislature shall prescribe by law the form, content, timing, and methods of giving the notice and the rules for the conduct of the hearing.
- (b) The legislature by general law shall require that, subject to reasonable exceptions, a property owner be given notice of a revaluation and the subsequent reduction of the tax rate or assessment ratio that would be necessary to provide the prior year's total amount of property taxes imposed before the procedures required in Subsection (a) are instituted.

(c) Under procedures prescribed and subject to conditions or 1 exceptions imposed by general law, the qualified electors of a 2 political subdivision by petition may require that an election be 3 held in the political subdivision to repeal a tax increase. 4

SECTION 7. This amendment shall be effective January 1, 5 1979. 6

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SECTION 8. The secretary of state shall designate this proposed constitutional amendment as "The Special Session Amendment" and shall place the proposition prior to any other proposition on the ballot for the election to be held on November 7, 1978. 11

SECTION 9. This proposed constitutional amendment shall submitted to the voters at an election to be held on November 7, 1978. The ballot shall be printed to provide for voting for or against the proposition: "The constitutional amendment providing for tax relief for residential homesteads, elderly persons, disabled persons and agricultural land; for truth in taxation procedures, including citizen involvement; and for a redefinition of the tax base."

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Amend H.J.R. No. 1 by striking all below the resolving clause and substituting the following:

SECTION 1. That Article VIII, Section 1, of the Texas Constitution be amended to read as follows:

Sec. 1. Taxation shall be equal and uniform. property and tangible personal property in this State, natural persons or corporations, other than municipal, taxed in proportion to its value, which shall ascertained as may be provided by law. The Legislature may impose a tax on intangible property and [poll-taxy It] may also impose occupation taxes, both upon natural persons and upon corporations, other than municipal, doing any business in this State. tax incomes of both natural persons and corporations other than municipal, except that persons engaged in mechanical and agricultural pursuits shall never be required to pay an occupation tax; Provided, that [two-hundred-and-fifty-dollars-worth-of] household goods not used for the production of income not to exceed \$30,000 in acquisition cost, and personal effects not used for the production of income not to exceed \$30,000 in acquisition cost, and one motor vehicle not held or used for production of income and owned by a family or by an individual who is not a constituent of a family [and kitchen furniture, belonging to each family in this State | shall be exempt from ad valorem taxation, and provided further that the occupation tax levied by any county, city or town

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HOUSE OF REPRESENTATIVES

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1 for any year on persons or corporations pursuing any profession or

business, shall not exceed one half of the tax levied by the State

for the same period on such profession or business.

SECTION 2. That Article VIII of the Texas Constitution be

amended by adding Section 1-d-1 to read as follows:

Sec. 1-d-1. (a) The legislature shall provide by general law for taxation of open-space land devoted to farm or ranch purposes on the basis of its productive capacity and may provide by general law for taxation of open-space land devoted to timber production on the basis of its productive capacity. In no event shall open-space land devoted to timber production be taxed less than taxes levied in 1978 on that land. The legislature by general law may provide eligibility limitations under this section and may impose sanctions in furtherance of the taxation policy of this section. However, land belonging to alien owners, whether individual or corporate, is not eligible for taxation on the basis of productive capacity. The legislature by general law may define alien ownership.

(b) If a property owner qualifies his land for designation for agricultural use under Section 1-d of this article, the land is subject to the provisions of Section 1-d for the year in which the designation is effective and is not subject to a law enacted under this section in that year.

(c) Chapter 318, Acts of the 65th Legislature, Regular Session, 1977, is validated effective January 1, 1979, to the extent that it is not inconsistent with this section.

SECTION 3. That Article VIII, Section 1-b, of the Texas

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Constitution be amended by adding Subsection (c) to read as follows:

(c) Except as otherwise provided by this subsection, the legislature by general law shall exempt from ad valorem taxation for school district purposes an amount not to exceed Ten Thousand Dollars (\$10,000) of the assessed value of the residence homestead of a married or unmarried adult, including one living alone. In addition to this exemption, an additional Ten Thousand Dollars (\$10,000) of the assessed value of the residence homestead of a married or unmarried person sixty-five (65) years of age or older. including one living alone, or a disabled person as defined by general law who is married or unmarried, including one living alone, is exempted from ad valorem taxation for school district purposes, except as otherwise provided by this subsection. Any exemption adopted by a school district pursuant to Subsection (b) of this section applies only to the extent that it exceeds Ten Thousand Dollars (810,000). The exemptions provided by this subsection do not apply to the taxes needed to pay principal or interest on bonded indebtedness. The legislature by general law shall provide for determining the amounts of school district ad valorem tax revenues lost as a result of the exemptions required by this subsection, and shall provide for payments by the state to the school districts to replace all or part of these lost revenues. The legislature by general law may provide a definition of residence homestead for purposes of this section.

SECTION 4. That Article VIII, Section 3, of the Texas
Constitution be amended to read as follows:

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1	Sec. 3. (a) Taxes shall be levied and collected by general
2	laws and for public purposes only.
3	(b) Any general law adopting a new or additional state tax.
4	repealing or reducing a state tax exemption, or increasing the rate
5	of an existing state tax must be approved by a record vote of a
6	majority of the members elected to each house on second and third
7 ,	reading and, except to override the governor's veto, on any other
8	vote that may constitute final passage.
9	SECTION 5. That Article VIII of the Texas Constitution be
10	amended by adding Section 21 to read as follows:
11	Sec. 21. (a) Except as otherwise provided by this section.
12	legislative appropriations for a fiscal biennium may not exceed the
13	total of those appropriations for the preceding blennium by more
14	than the amount that would result from a percentage increase
15	equaling the percentage of growth of total personal income of the
16	state during the previous biennium, as reported by the comptroller
17	of public accounts.
18	(b) In computing the limitation prescribed by Subsection (a)
19	of this section, the following are excluded:
20	(1) appropriations and tax increases; necessary to provide
21	payments to school districts to replace revenues lost by partial or
22	total abolition of ad valorem taxes:
23	(2) appropriations of funds received from the federa
24	government:
25	(3) appropriations of funds created, dedicated, o
26	appropriated by this constitution: and

(4) appropriations of gifts grants or donations received

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by the state or an agency of the state or appropriations of income

from the gifts, grants, or donations.

- by a record vote of three-fifths of the members of each house finds that an emergency exists and identifies the nature of the emergency, the legislature may provide for appropriations in excess of the amount authorized by Subsection (a) of this section. The excess authorized under this subsection may not exceed the amount specified in the resolution.
- 10 (d) In no case shall appropriations exceed revenues as

 11 provided in Article III, Section 49a.
- SECTION 6. That Article VIII of the Texas Constitution be amended by adding Section 22 to read as follows:
 - Sec. 22. (a) Subject to any exceptions prescribed by a general law, the total amount of property taxes imposed by a political subdivision in any year may not exceed the total amount of property taxes imposed by that subdivision in the preceding year unless the governing body of the subdivision gives notice of its intent to consider an increase in taxes and holds a public hearing on the proposed increase before it increases those total taxes. The legislature shall prescribe by law the form, content, timing, and methods of giving the notice and the rules for the conduct of the hearing.
- (b) In calculating the total amount of taxes imposed in the

 current year for the purposes of Subsection (a) of this section.

 the taxes on property in territory added to the political

 subdivision since the preceding year and on new improvements that

were not taxable in the preceding year are excluded. In calculating the total amount of taxes imposed in the preceding year for the purposes of Subsection (a) of this section, the taxes imposed on real property that is not taxable by the subdivision in the current year are excluded.

(c) The legislature by general law shall require that, subject to reasonable exceptions, a property owner be given notice of a revaluation and the subsequent reduction of the tax rate or assessment ratio that would be necessary to provide the prior year's total amount of property taxes imposed before the procedures required in Subsection (a) are instituted.

SECTION 7. That Article VIII of the Texas Constitution be amended by adding Section 23 to read as follows:

Sec. 23. (a) The legislature by general law shall provide for establishment and enforcement of standards and procedures for appraisal of property for ad valorem tax purposes. These standards and procedures must be applied uniformly throughout the state. Except as limited by general law, a political subdivision that imposes taxes on property may compel enforcement of these standards and procedures.

shall appraise taxable property for ad valorem tax purposes for all political subdivisions except the county as prescribed by general law, and each political subdivision, other than the county, that imposes taxes on property shall tax on the basis of that appraisal. The legislature by general law may provide that the appraising entity appraise outside the county for political subdivisions with

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- boundaries overlapping county boundaries.
- SECTION 8. This amendment takes effect January 1, 1979.
- SECTION 9. The secretary of state shall designate this proposed constitutional amendment as "The Special Session Amendment" and shall place the proposition prior to any other proposition on the ballot for the election to be held on November
- 7 7, 1978.

8 SECTION 10. This proposed constitutional amendment shall be submitted to the voters at an election to be held on November 7, 9 10 1978. The ballot shall be printed to provide for voting for or 11 against the proposition: "The constitutional amendment 'providing 12 for tax relief for residential homesteads, elderly persons, 1.3 disabled persons, and agricultural land; for personal property 14 exemptions; for truth in taxation procedures, including citizen involvement; for a redefinition of the tax base; for limitations on 15 state spending and taxation; and for property tax administration." 16

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By Von Dohlen, Olson, et al.

H.J.R. No. 1

A JOINT RESOLUTION

proposing a constitutional amendment relating to ad valorem taxation of agricultural property, exemptions of certain property from taxation, limitations on increases in total property tax revenues, and limitations on state taxation.

BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF TEXAS:

SECTION 1. That Article VIII, Section 1, of the Texas Constitution be amended to read as follows:

Sec. 1. Taxation shall be equal and uniform. All property and tangible personal property in this State, whether owned by natural persons or corporations, other than municipal, shall be taxed in proportion to its value, which shall be ascertained as may be provided by law. The Legislature may impose a tax on intangible property and [pell-tax---It] may also impose occupation taxes, both upon natural persons and upon corporations, other than municipal, doing any business in this State. It may also tax incomes of both natural persons and corporations other than municipal, except that persons engaged in mechanical and agricultural pursuits shall never be required to pay an occupation tax; Provided, that [two--hundred--and--fifty--dellars-werth-ef] household goods not used for the production of income not to exceed \$30,000 in acquisition cost, and personal effects not used for the production of income not to exceed \$30,000 in acquisition cost, and one motor vehicle not held or used for production of income and owned by a family or by an individual who is not a constituent of a

- 1 family [and-kitchen-furniture,-belonging-to--each--family--in--this
- 2 State] shall be exempt from ad valorem taxation, and provided
- 3 further that the occupation tax levied by any county, city or town
- 4 for any year on persons or corporations pursuing any profession or
- business, shall not exceed one half of the tax levied by the State
- for the same period on such profession or business.
- 7 SECTION 2. That Article VIII of the Texas Constitution be
- 8 amended by adding Section 1-d-1 to read as follows:
- 9 Sec. 1-d-1. (a) The legislature shall provide by general
- law for taxation of open-space land devoted to farm or ranch
- purposes on the basis of its productive capacity and may provide by
- general law for taxation of open-space land devoted to timber
- production on the basis of its productive capacity. In no event
- shall open-space land devoted to timber production be taxed less
- than taxes levied in 1978 on that land. The legislature by general
- law may provide eligibility limitations under this section and may
- impose sanctions in furtherance of the taxation policy of this
- 18 section. However, land belonging to alien owners, whether
- individual or corporate, is not eligible for taxation on the basis
- of productive capacity. The legislature by general law may define
- 21 alien ownership.
- (b) If a property owner qualifies his land for designation
- for agricultural use under Section 1-d of this article, the land is
- subject to the provisions of Section 1-d for the year in which the
- designation is effective and is not subject to a law enacted under
- this section in that year.
- (c) Chapter 318, Acts of the 65th Legislature, Regular

- 1 Session, 1977, is validated effective January 1, 1979, to the
- 2 extent that it is not inconsistent with this section.
- 3 SECTION 3. That Article VIII, Section 1-b, of the Texas
- 4 Constitution be amended by adding Subsection (c) to read as
- 5 follows:
- (c) Except as otherwise provided by this subsection, the 6 legislature by general law shall exempt from ad valorem taxation 7 for school district purposes an amount not to exceed Ten Thousand 8 Dollars (\$10,000) of the assessed value of the residence homestead 9 of a married or unmarried adult, including one living alone. In 10 addition to this exemption, an additional Ten Thousand Dollars 11 (\$10,000) of the assessed value of the residence homestead of a 12 married or unmarried person sixty-five (65) years of age or older, 13 including one living alone, or a disabled person as defined by 14 general law who is married or unmarried, including one living 15 alone, is exempted from ad valorem taxation for school district 16 purposes, except as otherwise provided by this subsection. 17 exemption adopted by a school district pursuant to Subsection (b) 18 of this section applies only to the extent that it exceeds Ten 19 Thousand Dollars (\$10,000). The exemptions provided by this 20 subsection do not apply to the taxes needed to pay principal or 21 interest on bonded indebtedness. The legislature by general law 22 shall provide for determining the amounts of school district ad 23 valorem tax revenues lost as a result of the exemptions required by 24 this subsection, and shall provide for payments by the state to the 25 school districts to replace all or part of these lost revenues. 26 The legislature by general law may provide a definition of 27

- 1 residence homestead for purposes of this section.
- 2 SECTION 4. That Article VIII, Section 3, of the Texas
- 3 Constitution be amended to read as follows:
- 4 Sec. 3. (a) Taxes shall be levied and collected by general
- 5 laws and for public purposes only.
- 6 (b) Any general law adopting a new or additional state tax,
- 7 repealing or reducing a state tax exemption, or increasing the rate
- of an existing state tax must be approved by a record vote of a
- 9 majority of the members elected to each house on second and third
- reading and, except to override the governor's veto, on any other
- 11 vote that may constitute final passage.
- 12 SECTION 5. That Article VIII of the Texas Constitution be
- amended by adding Section 21 to read as follows:
- Sec. 21. (a) Except as otherwise provided by this section,
- legislative appropriations for a fiscal biennium may not exceed the
- total of those appropriations for the preceding biennium by more
- than the amount that would result from a percentage increase
- 18 equaling the percentage of growth of total personal income of the
- state during the previous biennium, as reported by the comptroller
- of public accounts.
- 21 (b) In computing the limitation prescribed by Subsection (a)
- of this section, the following are excluded:
- 23 (1) appropriations and tax increases necessary to provide
- 24 payments to school districts to replace revenues lost by partial or
- 25 total abolition of ad valorem taxes;
- 26 (2) appropriations of funds received from the federal
- 27 government;

(3) appropriations of funds created, dedicated, or appropriated by this constitution; and

- (4) appropriations of gifts, grants, or donations received by the state or an agency of the state or appropriations of income from the gifts, grants, or donations.
 - (c) If the legislature by adoption of a resolution approved by a record vote of three-fifths of the members of each house finds that an emergency exists and identifies the nature of the emergency, the legislature may provide for appropriations in excess of the amount authorized by Subsection (a) of this section. The excess authorized under this subsection may not exceed the amount specified in the resolution.
- 13 (d) In no case shall appropriations exceed revenues as
 14 provided in Article III, Section 49a.
- SECTION 6. That Article VIII of the Texas Constitution be amended by adding Section 22 to read as follows:
 - Sec. 22. (a) Subject to any exceptions prescribed by general law, the total amount of property taxes imposed by a political subdivision in any year may not exceed the total amount of property taxes imposed by that subdivision in the preceding year unless the governing body of the subdivision gives notice of its intent to consider an increase in taxes and holds a public hearing on the proposed increase before it increases those total taxes. The legislature shall prescribe by law the form, content, timing, and methods of giving the notice and the rules for the conduct of the hearing.
 - (b) In calculating the total amount of taxes imposed in the

- current year for the purposes of Subsection (a) of this section,
 the taxes on property in territory added to the political
 subdivision since the preceding year and on new improvements that
 were not taxable in the preceding year are excluded. In
 calculating the total amount of taxes imposed in the preceding year
 for the purposes of Subsection (a) of this section, the taxes
- 7 imposed on real property that is not taxable by the subdivision in
- 8 the current year are excluded.

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- 9 (c) The legislature by general law shall require that,
 10 subject to reasonable exceptions, a property owner be given notice
 11 of a revaluation and the subsequent reduction of the tax rate or
 12 assessment ratio that would be necessary to provide the prior
 13 year's total amount of property taxes imposed before the procedures
 14 required in Subsection (a) are instituted.
- SECTION 7. That Article VIII of the Texas Constitution be amended by adding Section 23 to read as follows:
 - Sec. 23. (a) The legislature by general law shall provide for establishment and enforcement of standards and procedures for appraisal of property for ad valorem tax purposes. These standards and procedures must be applied uniformly throughout the state. Except as limited by general law, a political subdivision that imposes taxes on property may compel enforcement of these standards and procedures.
 - (b) Within each county, a single local governmental entity shall appraise taxable property for ad valorem tax purposes for all political subdivisions except the county as prescribed by general law, and each political subdivision, other than the county, that

- 1 imposes taxes on property shall tax on the basis of that appraisal.
- 2 The legislature by general law may provide that the appraising
- 3 entity appraise outside the county for political subdivisions with
- 4 boundaries overlapping county boundaries.
- 5 SECTION 8. This amendment takes effect January 1, 1979.
- SECTION 9. The secretary of state shall designate this
 proposed constitutional amendment as "The Special Session
 Amendment" and shall place the proposition prior to any other
 proposition on the ballot for the election to be held on November
- 10 7, 1978.
- 11 SECTION 10. This proposed constitutional amendment shall be 12 submitted to the voters at an election to be held on November 7, 1978. The ballot shall be printed to provide for voting for or 13 14 against the proposition: "The constitutional amendment providing for tax relief for residential homesteads, elderly 15 16 disabled persons, and agricultural land; for personal property exemptions; for truth in taxation procedures, including citizen 17 18 involvement; for a redefinition of the tax base; for limitations on 19 state spending and taxation; and for property tax administration."

LEGISLATIVE BUDGET BOARD

Austin, Texas

FISCAL NOTE

August 3, 1978

Honorable A. M. Aikin, Jr., Chairman Committee on Senate Finance Senate Chamber Austin, Texas

In Re: Committee Substitute for H.J.R. No. 1, as engrossed Second Called Session 65th Legislature

Sir:

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Comment of the same

In response to your request pursuant to Senate Rule 94, Subsection (g), this office finds the fiscal implications of Committee Substitute for H.J.R. No. 1, as engrossed, Second Called Session, 65th Legislature (proposing a constitutional amendment relating to ad valorem taxation of agricultural property, exemptions of certain property from taxation, and conditions for increases in total property tax revenues) to be as follows:

The Resolution, should it be adopted, would amend the Texas Constitution so as to no longer require that the ad valorem tax base include intangible personal property. The Legislature would be authorized to exempt household goods and personal effects not used for the production of income. Because these types of property are at present substantially missing from the tax rolls of nearly all taxing units, basic data are not available on which to base accurate estimates of the probable loss of revenue to property taxing units attributable to these provisions of the Resolution.

The Resolution would require the Legislature by general law to establish separate formulas for appraising land to promote the preservation of open-space land devoted to farm or ranch purposes and would authorize the Legislature by general law to establish separate formulas for appraising land devoted to timber production. Because of uncertainty as to the level of assessment currently in use among local taxing units and the nature of the separate formulas which might be adopted by the Legislature to implement the Resolution, the fiscal impact on local governments of the Resolution, should it be adopted, cannot be ascertained.

The Resolution would authorize the governing body of any political subdivision to exempt by its own action not less than \$3,000 of assessed valuation of residence homesteads of persons who are under a disability for purposes of payment of disability insurance benefits under Federal Old Age, Survivors and Disability Insurance. There are 224,133 individuals receiving social security disability insurance, having been adjudicated as permanently disabled; of these, about 20 percent are in institutions, leaving some 180,000 non-institutionalized. Basic data are not available, however, to estimate the reduction in tax levies that may be associated with this exemption through action by local governing bodies.

The Resolution would exempt from local school district taxes \$5,000 of the market value of residence homesteads, and in addition an amount prescribed by general law not to exceed \$10,000 of market value of each residence homestead of a person who is disabled and of a person 65 years of age or older. The Legislature by general law may base the amount of the additional exemption for the disabled and the elderly on economic need. The total amount of ad valorem taxes imposed on a homestead of a person 65 years of age or older by a local school district may not be increased while it remains the homestead of that person or that person's spouse, unless there are improvements other than repairs

FISCAL NOTE - Committee Substitute for H.J.R. No. 1, as engrossed August 3, 1978 Page 2 $\,$

which increase the value of the homestead. It is estimated that there would be about \$247.6 million in school district levies associated with the general homestead exemption set forth in the Resolution in the 1980-81 biennium-an annual average of \$123.8 million. The maximum potential school district levies associated with the additional \$10,000 exemption for the elderly is estimated for the 1980-81 biennium to be \$46 million -- an annual average of \$23 million. The estimate for the elderly would be reduced to the extent that the Legislature by its actions limits the exemption to less than \$10,000 or to the extent that school districts change their present exemptions for the elderly. The impact on school levies would continue in years subsequent to the 1980-81 biennium. Basic data are not available on which to estimate the dollar amount of levies that would be associated with exemptions for the disabled. The definition of "market value" used in these estimates is the market value determined by the school district assessor.

The provisions of the Resolution concerning procedures to be followed by a political subdivision intending to increase taxes or revalue property would tend to moderate some proposed tax increases but the dollar amount of such modification cannot be ascertained for purposes of this fiscal note.

The cost of publishing the Resolution, should it be placed on the ballot in November 1978, is estimated to be \$15,300.

Thomas M. Keel

Source: Secretary of State; LBB Staff

By Von Dohlen, Olson, et al.

H.J.R. No. 1

Substitute the following for H.J.R. No. 1

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C.S.H.J.R. No. 1

A JOINT RESOLUTION

proposing a constitutional amendment relating to ad valorem taxation of agricultural property, exemptions of certain property from taxation, and conditions for increases in total property tax revenues.

BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF TEXAS:

SECTION 1. That Article VIII, Section 1 of the Texas Constitution be amended to read as follows:

Sec. 1. Taxation shall be equal and uniform. All real property and tangible personal property in this State, whether owned by natural persons or corporations, other than municipal, shall be taxed in proportion to its value, which shall ascertained as may be provided by law. The Legislature may impose [a--pell--tax----ft--may--alse--impese] occupation taxes, both upon natural persons and upon corporations, other than municipal, doing any business in this State. It may also tax incomes of both natural persons and corporations other than municipal, except that persons engaged in mechanical and agricultural pursuits shall never be required to pay an occupation tax. The Legislature by general law may exempt [--Previded--that--twe--hundred--and--fifty--dellars werth--ef] household goods not held or used for the production of income and personal effects not held or used for the production of income and the personal property homestead of a family or single adult, "personal property homestead" meaning that personal property exempt by law from forced sale for debt, [and--kitchen--furniture; belonging--to--each--family--in-this-State-shall-be-exempt] Valorem taxation. The [7-and-provided-further-that-the] occupation

- tax levied by any county, city or town for any year on persons or corporations pursuing any profession or business, shall not exceed one half of the tax levied by the State for the same period on such profession or business.
- 5 SECTION 2. That Article VIII of the Texas Constitution be 6 amended by adding Section 1-d-1 to read as follows:

- Sec. 1-d-1. (a) The legislature by general law shall establish separate formulas for appraising land to promote the preservation of open-space land devoted to farm or ranch purposes and by general law may establish separate formulas for appraising land to promote the preservation of forest land devoted to timber production. The legislature by general law may provide limitations and impose sanctions in furtherance of the appraisal policy of this section.
- (b) If a property owner qualifies his land for designation for agricultural use under Section 1-d of this article, the land is subject to the provisions of Section 1-d for the year in which the designation is effective and is not subject to a law enacted under this Section 1-d-l in that year.
- SECTION 3. That Article VIII, Section 1-b of the Texas Constitution be amended by amending Subsection (b) and adding Subsections (c) and (d) to read as follows:
- (b) From and after January 1, 1973, the governing body of any county, city, town, school district, or other political subdivision of the State may exempt by its own action not less than Three Thousand Dollars (\$3,000) of the assessed value of residence homesteads of persons, married or unmarried, including those living

C.S.H.J.R. No. 1

alone, who are under a disability for purposes of payment of disability insurance benefits under Federal Old-Age, Survivors, and Disability Insurance or its successor or of married or unmarried persons sixty-five (65) years of age or older, including those living alone, from all ad valorem taxes thereafter levied by the upon receipt of alternative, political subdivision. As an petition signed by twenty percent (20%) of the voters who voted in the last preceding election held by the political subdivision, governing body of the subdivision shall call an election to determine by majority vote whether an amount not less than Three Thousand Dollars (\$3,000) as provided in the petition, of the assessed value of residence homesteads of disabled persons or of persons sixty-five (65) years of age or over shall be exempt from ad valorem taxes thereafter levied by the political subdivision. An eligible disabled person who is sixty-five (65) years of age or older may not receive both exemptions from the same political subdivision in the same year but may choose either subdivision has adopted both. Where any ad valorem tax theretofore been pledged for the payment of any debt, the taxing officers of the political subdivision shall have authority to continue to levy and collect the tax against the homestead property so pledged until the debt is the tax same rate as at the impair the levy would if the cessation of the discharged, obligation of the contract by which the debt was created.

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(c) Five Thousand Dollars (\$5,000) of the market value of the residence homestead of a married or unmarried adult, including one living alone, is exempt from ad valorem taxation for general

C.S.H.J.R. No. 1

elementary and secondary public school purposes. In addition to this exemption, the legislature by general law may exempt an amount not to exceed Ten Thousand Dollars (\$10,000) of the market value of the residence homestead of a person who is disabled as defined in Subsection (b) of this section and of a person sixty-five (65) or older from ad valorem taxation for general age elementary and secondary public school purposes. The legislature by general law may base the amount of and condition eligibility for the additional exemption authorized by this subsection for disabled persons and for persons sixty-five (65) years of age or older on economic need. An eligible disabled person who is sixty-five (65) years of age or older may not receive both exemptions from a school district but may choose either. An eligible person is entitled to this subsection all receive both the exemption required by and any exemption adopted pursuant homesteads Subsection (b) of this section, but the legislature shall provide general law whether an eligible disabled or elderly person may receive both the additional exemption for the elderly and disabled authorized by this subsection and any exemption for the elderly or disabled adopted pursuant to Subsection (b) of this section. ad valorem tax has previously been pledged for the payment of debt, the taxing officers of a school district may continue to levy collect the tax against the value of homesteads exempted under this is discharged if the cessation of the until the subsection debt_ levy would impair the obligation of the contract by which the debt was created.

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(d) Except as otherwise provided by this subsection, if a

C.S.H.J.R. No. 1

person receives the residence homestead exemption prescribed by Subsection (c) of this section for homesteads of persons sixty-five (65) years of age or older, the total amount of ad valorem taxes imposed on that homestead for general elementary and secondary public school purposes may not be increased while it remains the residence homestead of that person or that person's spouse who receives the exemption. However, those taxes may be increased to the extent the value of the homestead is increased by improvements other than repairs or improvements made to comply with governmental requirements.

SECTION 4. That Article VIII of the Texas Constitution be amended by adding Section 21 to read as follows:

- Sec. 21. (a) Subject to exceptions prescribed by general law, the total amount of property taxes imposed by a political subdivision may not exceed the total amount of property taxes imposed by the subdivision in the preceding year unless the governing body of the subdivision has given adequate notice of its intent to consider an increase in taxes and has held a public hearing on the proposed increase. The legislature shall prescribe by law the form, content, timing, and methods of giving the notice and the rules for the conduct of the hearing.
- (b) The legislature by general law shall require that, subject to reasonable exceptions, a property owner be given notice of a revaluation of property for tax purposes before the notice required pursuant to Subsection (a) of this section is given.
- SECTION 5. The secretary of state shall designate this proposed constitutional amendment as "Amendment No. 9" on the

. C.S.H.J.R. No. 1

- ballot for the election to be held on November 7, 1978.
- section 6. This proposed constitutional amendment shall be submitted to the voters at an election to be held on November 7, 1978. The ballot shall be printed to provide for voting for or against the proposition: "The constitutional amendment providing

for tax relief for homesteads and agricultural land and for

limitations on tax increases."

Snelson

SENATE AMENDMENTS

3rd. Printing

By Von Dohlen, Olson, et al.

1078 205 - h 20 20

Substitute the following for H.J.R. No. 1

By July

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C.S.H.J.R. No. 1

A JOINT RESOLUTION

proposing a constitutional amendment relating to ad valorem taxation of agricultural property, exemptions of certain property from taxation, and conditions for increases in total property tax revenues.

BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF TEXAS:

SECTION 1. That Article VIII, Section 1 of the Texas Constitution be amended to read as follows:

Taxation shall be equal and uniform. All real tangible personal property in this State, whether property and owned by natural persons or corporations, other than municipal, be taxed in proportion to its value, which shall be ascertained as may be provided by law. The Legislature may [a--pell--tax----ft--may--alse--impese] occupation taxes, both upon natural persons and upon corporations, other than municipal, doing It may also tax incomes of both any business in this State. natural persons and corporations other than municipal, except that persons engaged in mechanical and agricultural pursuits shall never required to pay an occupation tax. The Legislature by general law may exempt [-- Provided -- that -- two--hundred -- and -- fifty -- dollars werth--ef] household goods not held or used for the production of income and personal effects not held or used for the production of and the personal property homestead of a family or single income adult, "personal property homestead" meaning that personal property exempt by law from forced sale for debt, [and--kitchen--furniture; beionging--to--each--family--in-this-State-shall-be-exempt] from ad that-the] occupation valorem taxation. The [7-and-provided-further-AUG 3 1978

tax levied by any county, city or town for any year on persons or corporations pursuing any profession or business, shall not exceed

one half of the tax levied by the State for the same period on such

4 profession or business.

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5 SECTION 2. That Article VIII of the Texas Constitution be 6 amended by adding Section 1-d-1 to read as follows:

Sec. 1-d-1. (a) The legislature by general law shall establish separate formulas for appraising land to promote the preservation of open-space land devoted to farm or ranch purposes and by general law may establish separate formulas for appraising land to promote the preservation of forest land devoted to timber production. The legislature by general law may provide limitations and impose sanctions in furtherance of the appraisal policy of this section.

- (b) If a property owner qualifies his land for designation for agricultural use under Section 1-d of this article, the land is subject to the provisions of Section 1-d for the year in which the designation is effective and is not subject to a law enacted under this Section 1-d-1 in that year.
- SECTION 3. That Article VIII, Section 1-b of the Texas
 Constitution be amended by amending Subsection (b) and adding
 Subsections (c) and (d) to read as follows:
- 23 (b) From and after January 1, 1973, the governing body of
 24 any county, city, town, school district, or other political
 25 subdivision of the State may exempt by its own action not less than
 26 Three Thousand Dollars (\$3,000) of the assessed value of residence
 27 homesteads of persons, married or unmarried, including those living

alone, who are under a disability for purposes of payment of disability insurance benefits under Federal Old-Age, Survivors, and Disability Insurance or its successor or of married or unmarried persons sixty-five (65) years of age or older, including those living alone, from all ad valorem taxes thereafter levied by the As an alternative, upon receipt of political subdivision. petition signed by twenty percent (20%) of the voters who voted in the last preceding election held by the political subdivision, governing body of the subdivision shall call election to an than Three determine by majority vote whether an amount not less Thousand Dollars (\$3,000) as provided in the petition, of the assessed value of residence homesteads of disabled persons or persons sixty-five (65) years of age or over shall be exempt from ad valorem taxes thereafter levied by the political subdivision. An eligible disabled person who is sixty-five (65) years of age or older may not receive both exemptions from the same political subdivision in the same year but may choose either if the subdivision has adopted both. Where any ad valorem tax has theretofore been pledged for the payment of any debt, the taxing officers of the political subdivision shall have authority to continue to levy and collect the tax against the homestead property the debt is the tax so pledged until same rate as the impair if the cessation of the levy would discharged, obligation of the contract by which the debt was created.

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(c) Five Thousand Dollars (\$5,000) of the market value of the residence homestead of a married or unmarried adult, including one living alone, is exempt from ad valorem taxation for general

C.S.H.J.R. No. 1

In addition to elementary and secondary public school purposes. this exemption, the legislature by general law may exempt an amount not to exceed Ten Thousand Dollars (\$10,000) of the market value of the residence homestead of a person who is disabled as defined in Subsection (b) of this section and of a person sixty-five (65) or older from ad valorem taxation for general age elementary and secondary public school purposes. The by general law may base the amount of and condition eligibility for the additional exemption authorized by this subsection for disabled persons and for persons sixty-five (65) years of age or older on economic need. An eligible disabled person who is sixty-five (65) years of age or older may not receive both exemptions from a school district but may choose either. An eligible person is entitled to receive both the exemption required by this subsection for and any exemption adopted pursuant homesteads residence Subsection (b) of this section, but the legislature shall by general law whether an eligible disabled or elderly person may receive both the additional exemption for the elderly and disabled authorized by this subsection and any exemption for the elderly or disabled adopted pursuant to Subsection (b) of this section. ad valorem tax has previously been pledged for the payment of debt, the taxing officers of a school district may continue to collect the tax against the value of homesteads exempted under this subsection until the debt is discharged if the cessation of the levy would impair the obligation of the contract by which the was created.

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(d) Except

as

otherwise provided by this subsection, if a

person receives the residence homestead exemption prescribed by Subsection (c) of this section for homesteads of persons sixty-five (65) years of age or older, the total amount of ad valorem taxes imposed on that homestead for general elementary and secondary public school purposes may not be increased while it remains the residence homestead of that person or that person's spouse who receives the exemption. However, those taxes may be increased to the extent the value of the homestead is increased by improvements other than repairs or improvements made to comply with governmental requirements.

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SECTION 4. That Article VIII of the Texas Constitution be amended by adding Section 21 to read as follows:

Sec. 21. (a) Subject to exceptions prescribed by general law, the total amount of property taxes imposed by a political subdivision may not exceed the total amount of property taxes imposed by the subdivision in the preceding year unless the governing body of the subdivision has given adequate notice of its intent to consider an increase in taxes and has held a public hearing on the proposed increase. The legislature shall prescribe by law the form, content, timing, and methods of giving the notice and the rules for the conduct of the hearing.

(b) The legislature by general law shall require that, subject to reasonable exceptions, a property owner be given notice of a revaluation of property for tax purposes before the notice required pursuant to Subsection (a) of this section is given.

SECTION 5. The secretary of state shall designate this proposed constitutional amendment as "Amendment No. 9" on the

C.S.H.J.R. No. 1

ballot for the election to be held on November 7, 1978.

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SECTION 6. This proposed constitutional amendment shall be submitted to the voters at an election to be held on November 7, 1978. The ballot shall be printed to provide for voting for or against the proposition: "The constitutional amendment providing for tax relief for homesteads and agricultural land and for limitations on tax increases."

Snelson

CONFERENCE COMMITTEE REPORT FORM

	Austin, Texas
Ionorable William P. Hobby President of the Senate	, · ·
Ionorable Bill Clayton Speaker of the House of Representatives	
ir:	
Ne, your Conference Committee, appointed to adjust the Representatives on H. J. R. No. 1 have beg to report it back with the recommendation that it do p	e met and had the same under consideration, and
Meiler	Son Herderson
	Days tevele
On the part of the Serate	On the part of the House
	PATE_AUG 8 1978
Paper clip one of these forms to each of the following: the original and two copies to the house of origin three copies to the other house	CHIEF CLERK HOUSE OF REPRESENTATIVES
Tey	necond vote of 107 years 32 may

CONFERENCE COMMITTEE REPORT

H.J.R. No. 1

A JOINT RESOLUTION

- proposing a constitutional amendment relating to ad valorem taxation of agricultural property, exemptions of certain property from taxation, and conditions for increases in total property tax
- 4 revenues.

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- BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF TEXAS:
- 6 SECTION 1. That Article VIII, Section 1, of the Texas
 7 Constitution be amended to read as follows:
 - Sec. 1. Taxation shall be equal and uniform. All real property and tangible personal property in this State, whether owned by natural persons or corporations, other than municipal, shall be taxed in proportion to its value, which shall ascertained as may be provided by law. The Legislature may provide for the taxation of intangible property and [impose a politex. It may also impose occupation taxes, both upon natural persons and upon corporations, other than municipal, doing any business in this State. It may also tax incomes of both natural persons and corporations other than municipal, except that persons engaged in mechanical and agricultural pursuits shall never be required to pay an occupation tax. The Legislature by general law shall exempt [+ Provided, that two hundred and fifty dollars worth of household goods not held or used for the production of income and personal effects not held or used for the production of income, and the Legislature by general law may exempt all or part of the personal property homestead of a family or single adult, "personal property

- homestead" meaning that personal property exempt by law from forced

 sale for debt, [and kitchen furniture, belonging to each family in

 this State shall be exempt] from ad valorem taxation. The [, and

 provided further that the] occupation tax levied by any county,

 city or town for any year on persons or corporations pursuing any

 profession or business, shall not exceed one half of the tax levied

 by the State for the same period on such profession or business.
- 8 SECTION 2. That Article VIII of the Texas Constitution be 9 amended by adding Section 1-d-1 to read as follows:
- 10 Sec. 1-d-1. (a) To promote the preservation of open-space 11 land, the legislature shall provide by general law for taxation of 12 open-space land devoted to farm or ranch purposes on the basis of 13 its productive capacity and may provide by general law for taxation 14 of open-space land devoted to timber production on the basis of its 15 productive capacity. The legislature by general law may provide 16 eligibility limitations under this section and may impose sanctions in furtherance of the taxation policy of this section. 17
- 18 (b) If a property owner qualifies his land for designation
 19 for agricultural use under Section 1-d of this article, the land is
 20 subject to the provisions of Section 1-d for the year in which the
 21 designation is effective and is not subject to a law enacted under
 22 this Section 1-d-1 in that year.
- SECTION 3. That Article VIII, Section 1-b, of the Texas
 Constitution be amended by amending Subsection (b) and adding
 Subsections (c) and (d) to read as follows:
- 26 (b) From and after January 1, 1973, the governing body of 27 any county, city, town, school district, or other political

subdivision of the State may exempt by its own action not less than Three Thousand Dollars (\$3,000) of the market [assessed] value of residence homesteads of persons, married or unmarried, including those living alone, who are under a disability for purposes of payment of disability insurance benefits under Federal Old-Age, Survivors, and Disability Insurance or its successor or of married or unmarried persons sixty-five (65) years of age or older, including those living alone, from all ad valorem taxes thereafter levied by the political subdivision. As an alternative, upon receipt of a petition signed by twenty percent (20%) of the voters who voted in the last preceding election held by the political subdivision, the governing body of the subdivision shall call an election to determine by majority vote whether an amount not less than Three Thousand Dollars (\$3,000) as provided in the petition, of the market [assessed] value of residence homesteads of disabled persons or of persons sixty-five (65) years of age or over shall be exempt from ad valorem taxes thereafter levied by the political subdivision. An eligible disabled person who is sixty-five (65) <u>vears of age or older may not receive both exemptions from the same</u> political subdivision in the same year but may choose either if the subdivision has adopted both. Where any ad valorem tax has theretofore been pledged for the payment of any debt, the taxing officers of the political subdivision shall have authority to continue to levy and collect the tax against the homestead property at the same rate as the tax so pledged until the debt is if the cessation of discharged, the levy would impair the obligation of the contract by which the debt was created. An

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exemption adopted under this subsection based on assessed value is increased, effective January 1, 1979, to an amount that, when converted to market value, provides the same reduction in taxes, except that the market value exemption shall be rounded to the nearest \$100.

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(c) Five Thousand Dollars (\$5,000) of the market value of the residence homestead of a married or unmarried adult, including one living alone, is exempt from ad valorem taxation for general elementary and secondary public school purposes. In addition to this exemption, the legislature by general law may exempt an amount not to exceed Ten Thousand Dollars (\$10,000) of the market value of the residence homestead of a person who is disabled as defined in Subsection (b) of this section and of a person sixty-five (65) years of age or older from ad valorem taxation for general elementary and secondary public school purposes. The legislature by general law may base the amount of and condition eligibility for the additional exemption authorized by this subsection for disabled persons and for persons sixty-five (65) years of age or older on economic need. An eligible disabled person who is sixty-five (65) years of age or older may not receive both exemptions from a school district but may choose either. An eligible person is entitled to receive both the exemption required by this subsection for all residence homesteads and any exemption adopted pursuant to Subsection (b) of this section, but the legislature shall provide by general law whether an eligible disabled or elderly person may receive both the additional exemption for the elderly and disabled authorized by this subsection and any exemption for the elderly or

disabled adopted pursuant to Subsection (b) of this section. Where ad valorem tax has previously been pledged for the payment of debt, the taxing officers of a school district may continue to levy and collect the tax against the value of homesteads exempted under this subsection until the debt is discharged if the cessation of the levy would impair the obligation of the contract by which the debt was created. The legislature shall provide for formulas to protect school districts against all or part of the revenue loss incurred by the implementation of Article VIII, Sections 1-b(c), 1-b(d), and 1-d-1, of this constitution. The legislature by general law may define residence homestead for purposes of this section.

erson receives the residence homestead exemption prescribed by Subsection (c) of this section for homesteads of persons sixty-five (65) years of age or older, the total amount of ad valorem taxes imposed on that homestead for general elementary and secondary public school purposes may not be increased while it remains the residence homestead of that person or that person's spouse who receives the exemption. However, those taxes may be increased to the extent the value of the homestead is increased by improvements other than repairs or improvements made to comply with governmental requirements.

SECTION 4. That Article VIII of the Texas Constitution be amended by adding Section 21 to read as follows:

Sec. 21. (a) Subject to any exceptions prescribed by general law, the total amount of property taxes imposed by a political subdivision in any year may not exceed the total amount

of property taxes imposed by that subdivision in the preceding year
unless the governing body of the subdivision gives notice of its
intent to consider an increase in taxes and holds a public hearing
on the proposed increase before it increases those total taxes.

The legislature shall prescribe by law the form, content, timing,
and methods of giving the notice and the rules for the conduct of

the hearing.

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- 8 (b) In calculating the total amount of taxes imposed in the 9 current year for the purposes of Subsection (a) of this section, 10 the taxes on property in territory added to the political 11 subdivision since the preceding year and on new improvements that were not taxable in the preceding year are excluded. In 12 13 calculating the total amount of taxes imposed in the preceding year 14 for the purposes of Subsection (a) of this section, the taxes 15 imposed on real property that is not taxable by the subdivision in 16 the current year are excluded.
 - (c) The legislature by general law shall require that, subject to reasonable exceptions, a property owner be given notice of a revaluation and of the amount of taxes that will result from the reappraised value if neither the tax rate nor the ratio of assessment in effect in the preceding year is reduced. The notice must be given before the procedures required in Subsection (a) are instituted.
 - SECTION 5. That Article VIII of the Texas Constitution be amended by adding Section 22 to read as follows:
- Sec. 22. (a) In no biennium shall the rate of growth of
 appropriations from state tax revenues not dedicated by this

- 1 constitution exceed the estimated rate of growth of the state's
- 2 economy. The legislature shall provide by general law procedures
- 3 to implement this subsection.
- 4 (b) If the legislature by adoption of a resolution approved
- 5 by a record vote of a majority of the members of each house finds
- 6 that an emergency exists and identifies the nature of the
- 7 emergency, the legislature may provide for appropriations in excess
- 8 of the amount authorized by Subsection (a) of this section. The
 - excess authorized under this subsection may not exceed the amount
- specified in the resolution.
- 11 (c) In no case shall appropriations exceed revenues as
- 12 provided in Article III, Section 49a, of this constitution.
- Nothing in this section shall be construed to alter, amend, or
- repeal Article III, Section 49a, of this constitution.
- SECTION 6. That Article VIII of the Texas Constitution be
- amended by adding Section 23 to read as follows:
- 17 Sec. 23. (a) There shall be no statewide appraisal of real
- 18 property for ad valorem tax purposes: however, this shall not
- 19 preclude formula distribution of tax revenues to political
- 20 <u>subdivisions of the state.</u>
- 21 (b) Administrative and judicial enforcement of uniform
- 22 <u>standards and procedures for appraisal of property for ad valorem</u>
- 23 tax purposes, as prescribed by general law, shall originate in the
- 24 county where the tax is imposed, except that the legislature may
- 25 provide by general law for political subdivisions with boundaries
- 26 <u>extending outside the county.</u>
- 27 SECTION 7. This amendment takes effect January 1, 1979.

SECTION 8. The secretary of state shall designate this proposed constitutional amendment as "The Tax Relief Amendment" and shall place the proposition prior to any other proposition on the ballot for the election to be held on November 7, 1978.

SECTION 9. This proposed constitutional amendment shall be submitted to the voters at an election to be held on November 7, 1978. The ballot shall be printed to provide for voting for or against the proposition: "The constitutional amendment providing for tax relief for residential homesteads, elderly persons, disabled persons, and agricultural land; for personal property exemptions; for truth in taxation procedures, including citizen involvement; for a redefinition of the tax base; for limitations on state spending; and for property tax administration."

CONFERENCE COMMITTEE REPORT H.J.R. 1, SECOND CALLED SESSION 65TH LEGISLATURE

(<i>c</i>	E)	Prohibit use of separate formula on land belonging to alien owners;	(d)	No similar provision	(d)	No similar provision
(€	≘)	Qualification for 1-d effective for year designation is in effect;	(e)	Same	(e)	Same
(1	E)	Validates Chapter 318, Acts of 65th Legislature, Regular Session	(f)	No similar provision	(f)	No similar provision
Se	ect	ion 3. Amends Article VIII, S 1-d to provide a residence home- stead exemption:	Sect	ion 3.	Sect	ion 3.
(8	a)	No similar provision	(a)	Amends present permissive over 65 to include disabled	(a)	Converts exemption from assessed to market value and Senate language
(1	၁)	General of up to \$10,000 on assessed value; and	(b)	General homestead exemption of \$5,000 on the market value;	(b)	Senate language
((c)	A mandatory additional \$10,000 on assessed (include subsection (b) already granted) for 65 and over or disabled; and	(c)	Up to a \$10,000 additional exemption on market value for 65/over or disabled; (1) May be conditioned on economic need, (2) 65/over and disabled may not receive both.	(c)	Senate language
(((£	Mandatory reimbursement for all of part of revenue losses to school districts; and	(d)	No similar provision	(đ)	Modified House language providing for formulas to protect against all or part of the lost revenue
(6	e)	That the legislature may define residence homestead for purposes of this section.	(e)	No similar provision	(e)	House language
(:	£)	Excludes debt service taxes from exemption.	(f)	Statement concerning protection of bonded indebtedness	(f)	Senate language
a a						

Page 2

		Page 3
(g) No similar provision	(g) Imposes a freeze on taxes of 65/ older homesteads qualifying for exemption (except for new improve- ments)	(g) Senate language
Section 4. Amends Article VIII, \$ 3 by: Requiring that a majority of the membership approve tax bills on 2nd and 3rd reading and on any other vote that may constitute final passage.	No similar section	No similar section
Section 5. Amends Article VIII, by adding a new Sec. 21 pro-viding for a limitation on state appropriations.	No similar section	Section 5. Modified House language pro- viding for a limitation of appropriations from state tax revenues
Section 6. Amends Article VIII, by adding a new Sec. 22 to:	Section 4.	Section 4.
(a) Require Truth in Taxation before increasing taxes over the prior year's level.	(a) Same	(a) Same
(b) Provides that in calculating the prior year's taxes imposed, new property and deannexed property are excluded.	(b) No similar section	(b) House language
(c) Provides for taxpayer notice regard- ing the effect a revaluation of his property taxes.	(c) Similar section	(c) Modified House language
•••		

· •		Page 4
Section 7. Amends Article VIII by adding a new Section 23 to provide:	No similar section	Section 6.
(a) That the legislature provide for the establishment and enforcement of standards and procedures for appraisal of property for ad valorem tax purposes; and		(a) No statewide appraisal of real property for ad valorem tax purposes; does not preclude formula distribution of tax revenues to political subdivisions
(b) That the legislature provide for single county appraisals for ad valorem tax purposes.		(b) Mandates that administrative and judicial enforcement of standards and procedures originate at the local level
Section 8. Effective date January 1, 1979	No similar section	Section 7. House language
Section 9. Designates the amendment as "Special Session Amendment" and first on ballot.	Section 5. Designates amendment as "Amendment No. 9" and first on ballot.	Section 8. Designates amendment as "The Tax Relief Amendment" and first on the ballot.
Section 10. Ballot language.	Section 6. Ballot language. (Differ- ent from House.)	Section 9. Modified House language.
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CONFERENCE COMMITTEE REPORT FORM

	8/8 Austin, Texas, 1978
Honorable William P. Hobby President of the Senate	AUG 8 1978 Received from the Senate
Honorable Bill Clayton Speaker of the House of Representatives	Betty Murray
11 - 77: 16	chief Clerk, House of Representatives st the differences between the Senate and the House of have met and had the same under consideration, and it do pass in the form and text hereto attached.
Thin	Ju Bondohlen
Maria	
Eantier	talion)
On the part of the Senate	On the part of the House

Paper clip one of these forms to each of the following: the original and two copies to the house of origin three copies to the other house

AUG 8 1978 filed with Secretary of Senate AUG 8 1978 Lead before Senate

ADOPTED ly 28 year 2 nays AUG 8 1978

Socretary of the Senate

CONFERENCE COMMITTEE REPORT

H.J.R. No. 1

A JOINT RESOLUTION

proposing a constitutional amendment relating to ad valorem taxation of agricultural property, exemptions of certain property 2 3 from taxation, and conditions for increases in total property tax

BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF TEXAS:

SECTION 1. That Article VIII, Section 1, of the Texas Constitution be amended to read as follows:

All real Sec. i. Taxation shall be equal and uniform. property and tangible personal property in this State, whether owned by natural persons or corporations, other than municipal, shall be taxed in proportion to its value, which shall be ascertained as may be provided by law. The Legislature may provide for the taxation of intangible property and [impose a poll tax. It may also impose occupation taxes, both upon natural persons and upon corporations, other than municipal, doing any business in this It may also tax incomes of both natural persons and State. corporations other than municipal, except that persons engaged in mechanical and agricultural pursuits shall never be required to pay an occupation tax. The Legislature by general law shall exempt [+ Provided, that two-hundred and fifty dollars worth of household goods not held or used for the production of income and personal effects not held or used for the production of income, and the Legislature by general law may exempt all or part of the personal property homestead of a family or single adult, "personal.

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- 1 homestead" meaning that personal property exempt by law from forced
- 2 sale for debt, [and-kitchen-furniture, belonging to each family in
- 3 this State shall be exempt] from ad valorem taxation. The [r-and
- 4 provided further that the] occupation tax levied by any county,
- 5 city or town for any year on persons or corporations pursuing any
- 6 profession or business, shall not exceed one half of the tax levied
- 7 by the State for the same period on such profession or business.
- 8 SECTION 2. That Article VIII of the Texas Constitution be
- 9 amended by adding Section 1-d-1 to read as follows:
- 10 Sec. 1-d-1. (a) To promote the preservation of open-space
- 11 land, the legislature shall provide by general law for taxation of
- 12 open-space land devoted to farm or ranch purposes on the basis of
- 13 its productive capacity and may provide by general law for taxation
- 14 of open-space land devoted to timber production on the basis of its
- 15 productive capacity. The legislature by general law may provide
- 16 eligibility limitations under this section and may impose sanctions
- in furtherance of the taxation policy of this section.
- (b) If a property owner qualifies his land for designation
- 19 for agricultural use under Section 1-d of this article, the land is
- 20 subject to the provisions of Section 1-d for the year in which the
- 21 designation is effective and is not subject to a law enacted under
- this Section 1-d-1 in that year.
- SECTION 3. That Article VIII, Section 1-b, of the Texas
- 24 Constitution be amended by amending Subsection (b) and adding
- 25 Subsections (c) and (d) to read as follows:
- 26 (b) From and after January 1, 1973, the governing body of
- 27 any county, city, town, school district, or other political

subdivision of the State may exempt by its own action not less than Three Thousand Dollars (\$3,000) of the market [assessed] value of residence homesteads of persons, married or unmarried, including those living alone, who are under a disability for purposes of payment of disability insurance benefits under Federal Old-Age, Survivors, and Disability Insurance or its successor or of married or unmarried persons sixty-five (65) years of age or older, including those living alone, from all ad valorem taxes thereafter levied by the political subdivision. As an alternative, receipt of a petition signed by twenty percent (20%) of the voters who voted in the last preceding election held by the political subdivision, the governing body of the subdivision shall call an election to determine by majority vote whether an amount not less than Three Thousand Dollars (\$3,000) as provided in the petition, of the market [assessed] value of residence homesteads of disabled persons or of persons sixty-five (65) years of age or over shall be exempt from ad valorem taxes thereafter levied by the political subdivision. An eligible disabled person who is sixty-five (65) years of age or older may not receive both exemptions from the same political subdivision in the same year but may choose either if the subdivision has adopted both. Where any ad valorem tax has theretofore been pledged for the payment of any debt, the taxing officers of the political subdivision shall have authority to continue to levy and collect the tax against the homestead property at the same rate as the tax so pledged until the debt í s discharged, if the cessation of impair the levy would the obligation of the contract by which the debt was created. Αn

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exemption adopted under this subsection based on assessed value is increased, effective January 1, 1979, to an amount that, when converted to market value provides the same reduction in taxes, except that the market value exemption shall be rounded to the nearest \$100.

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(c) Five Thousand Dollars (\$5,000) of the market value of the residence homestead of a married or unmarried adult, including one living alone, is exempt from ad valorem taxation for general elementary and secondary public school purposes. In addition to this exemption, the legislature by general law may exempt an amount not to exceed Ten Thousand Dollars (\$10,000) of the market value of the residence homestead of a person who is disabled as defined in Subsection (b) of this section and of a person sixty-five (65) years of age or older from ad valorem taxation for general elementary and secondary public school purposes. The legislature by general law may base the amount of and condition eligibility for the additional exemption authorized by this subsection for disabled persons and for persons sixty-five (65) years of age or older on economic need. An eligible disabled person who is sixty-five (65) years of age or older may not receive both exemptions from a school district but may choose either. An eligible person is entitled to receive both the exemption required by this subsection for all residence homesteads and any exemption adopted pursuant to Subsection (b) of this section, but the legislature shall provide by general law whether an eligible disabled or elderly person may receive both the additional exemption for the elderly and disabled authorized by this subsection and any exemption for the elderly or disabled adopted pursuant to Subsection (b) of this section. Where ad valorem tax has previously been pledged for the payment of debt, the taxing officers of a school district may continue to levy and collect the tax against the value of homesteads exempted under this subsection until the debt is discharged if the cessation of the levy would impair the obligation of the contract by which the debt was created. The legislature shall provide for formulas to protect school districts against all or part of the revenue loss incurred by the implementation of Article VIII, Sections 1-b(c), 1-b(d), and 1-d-1, of this constitution. The legislature by general law may define residence homestead for purposes of this section.

except as otherwise provided by this subsection, if a person receives the residence homestead exemption prescribed by Subsection (c) of this section for homesteads of persons sixty-five (65) years of age or older, the total amount of ad valorem taxes imposed on that homestead for general elementary and secondary public school purposes may not be increased while it remains the residence homestead of that person or that person's spouse who receives the exemption. However, those taxes may be increased to the extent the value of the homestead is increased by improvements other than repairs or improvements made to comply with governmental requirements.

SECTION 4. That Article VIII of the Texas Constitution be amended by adding Section 21 to read as follows:

Sec. 21. (a) Subject to any exceptions prescribed by general law, the total amount of property taxes imposed by a political subdivision in any year may not exceed the total amount

- of property taxes imposed by that subdivision in the preceding year
- 2 unless the governing body of the subdivision gives notice of its
- 3 intent to consider an increase in taxes and holds a public hearing
- 4 on the proposed increase before it increases those total taxes.
- 5 The legislature shall prescribe by law the form, content, timing,
- 6 and methods of giving the notice and the rules for the conduct of
- 7 the hearing.
- 8 (b) In calculating the total amount of taxes imposed in the
- 9 current year for the purposes of Subsection (a) of this section.
- 10 the taxes on property in territory added to the political
- 11 <u>subdivision</u> since the preceding year and on new improvements that
- 12 were not taxable in the preceding year are excluded. In
- 13 calculating the total amount of taxes imposed in the preceding year
- 14 for the purposes of Subsection (a) of this section, the taxes
- 15 imposed on real property that is not taxable by the subdivision in
- 16 the current year are excluded.
- 17 (c) The legislature by general law shall require that.
- 18 <u>subject to reasonable exceptions, a property owner be given notice</u>
- 19 of a revaluation and of the amount of taxes that will result from
- 20 the reappraised value if neither the tax rate nor the ratio of
- 21 assessment in effect in the preceding year is reduced. The notice
- 22 must be given before the procedures required in Subsection (a) are
- 23 instituted.
- 24 SECTION 5. That Article VIII of the Texas Constitution be
- 25 amended by adding Section 22 to read as follows:
- 26 Sec. 22. (a) In no biennium shall the rate of growth of
- 27 appropriations from state tax revenues not dedicated by this

- 1 constitution exceed the estimated rate of growth of the state's
- 2 economy. The legislature shall provide by general law procedures
- 3 to implement this subsection.
- 4 (b) If the legislature by adoption of a resolution approved
- 5 by a record vote of a majority of the members of each house finds
- 6 that an emergency exists and identifies the nature of the
- 7 emergency, the legislature may provide for appropriations in excess
- 8 of the amount authorized by Subsection (a) of this section. The
- 9 excess authorized under this subsection may not exceed the amount
- specified in the resolution.
- 11 (c) In no case shall appropriations exceed revenues as
- 12 provided in Article III, Section 49a, of this constitution.
- Nothing in this section shall be construed to alter, amend, or
- 14 repeal Article III, Section 49a, of this constitution.
- 15 SECTION 6. That Article VIII of the Texas Constitution be
- amended by adding Section 23 to read as follows:
- 17 Sec. 23. (a) There shall be no statewide appraisal of real
- 18 property for ad valorem tax purposes: however, this shall not
- 19 preclude formula distribution of tax revenues to political
- 20 <u>subdivisions of the state.</u>
- 21 (b) Administrative and judicial enforcement of uniform
- 22 standards and procedures for appraisal of property for ad valorem
- 23 tax purposes, as prescribed by general law, shall originate in the
- 24 county where the tax is imposed, except that the legislature may
- 25 provide by general law for political subdivisions with boundaries
- 26 extending outside the county.
- 27 SECTION 7. This amendment takes effect January 1, 1979.

SECTION 8. The secretary of state shall designate this proposed constitutional amendment as "The Tax Relief Amendment" and shall place the proposition prior to any other proposition on the ballot for the election to be held on November 7, 1978.

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SECTION 9. This proposed constitutional amendment shall be submitted to the voters at an election to be held on November 7, 1978. The ballot shall be printed to provide for voting for or against the proposition: "The constitutional amendment providing for tax relief for residential homesteads, elderly persons, disabled persons, and agricultural land; for personal property exemptions; for truth in taxation procedures, including citizen involvement; for a redefinition of the tax base; for limitations on state spending; and for property tax administration."

CONFERENCE COMMITTEE REPORT H.J.R. 1, SECOND CALLED SESSION 65TH LEGISLATURE

H.J.R. 1 (Engrossed)	H.J.R. 1 (Senate Amendments)	H.J.R. 1 (Conference Committee Report)	
Section 1. Amends Article VIII, 8 1 to provide:	Section 1.	Section 1.	
(a) Delete intangibles from constitutional tax base	(a) Same	(a) Same	
(b) Authorizes the legislature to tax intangible property	(b) No similar provision	(b) House language	
(c) Provides an exemption for household goods/personal effects not used for production of income not to exceed \$30,000 and also one auto	(c) Provides a permissive exemption for all household goods, personal effects not used for production of income and personal property exempt by law for forced sale for debt	(c) Provides for mandatory exemption of household goods and personal effects not held or used for the production of income and a permissive exemption for all or part of the personal property homestead (property exempt by law from forced sale) of a family or single adult	
(d) Specifies above exempt from ad valorem taxation only	(d) Same	(d) Same	
Section 2. Amends Article VIII, by adding Sec. 1-d-1 to provide:	Section 2.	Section 2.	
(a) Taxation of open-space land on basis of productivity mandated;	(a) Taxation of open-space land on basis of a separate formula mandated;	(a) House language	
(b) May provide same for forest land, but not less than taxes in 1978;	(b) May provide same for timberland;	(b) May provide for productive basis for timberland	
(c) May provide eligibility limitations and impose sanctions in furtherance of taxation policy of section;	(c) Limitations and sanctions in furtherance of appraisal policy of section;	(c) House language	

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	(d)	Prohibit use of separate formula on land belonging to alien owners;	(d)	No similar provision	(đ)	No similar provision
	(e)	Qualification for 1-d effective for year designation is in effect;	(e)	Same	(e)	Same
	(f)	Validates Chapter 318, Acts of 65th Legislature, Regular Session	(f)	No similar provision	(f)	No similar provision
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	Sect	ion 3. Amends Article VIII, 8 1-d to provide a residence homestead exemption:	Sect	ion 3.	Sect	ion 3.
	(a)	No similar provision	(a)	Amends present permissive over 65 to include disabled	(a)	Converts exemption from assessed to market value and Senate language
	(b)	General of up to \$10,000 on assessed value; and	(b)	General homestead exemption of \$5,000 on the market value;	(b)	Senate language
	(c)	A mandatory additional \$10,000 on assessed (include subsection (b) already granted) for 65 and over or disabled; and	(c)	Up to a \$10,000 additional exemption on market value for 65/over or disabled; (1) May be conditioned on economic need, (2) 65/over and disabled may not receive both.	(c)	Senate language
	(d)	Mandatory reimbursement for all of part of revenue losses to school districts; and	(d)	No similar provision	(d)	Modified House language providing for formulas to protect against all or part of the lost revenue
	(e)	That the legislature may define residence homestead for purposes of this section.	(e)	No similar provision	(e)	House language
	(f)	Excludes debt service taxes from exemption.	(f)	Statement concerning protection of bonded indebtedness	(f)	Senate language

ENROLLED

H.J.R. No. 1

A JOINT RESOLUTION

proposing a constitutional amendment relating to ad valorem taxation of agricultural property, exemptions of certain property from taxation, and conditions for increases in total property tax

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revenues.

BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF TEXAS:

SECTION 1. That Article VIII, Section 1, of the Texas

Constitution be amended to read as follows:

Sec. 1. Taxation shall be equal and uniform. All real property and tangible personal property in this State, whether owned by natural persons or corporations, other than municipal, shall be taxed in proportion to its value, which shall be ascertained as may be provided by law. The Legislature may provide for the taxation of intangible property and [impose -a poli tax; Ht] may also impose occupation taxes, both upon natural persons and upon corporations, other than municipal, doing any business in this State. It may also tax incomes of both natural persons and corporations other than municipal, except that persons engaged in mechanical and agricultural pursuits shall never be required to pay an occupation tax. The Legislature by general law shall exempt [+ Provided, that two-hundred-and-fifty-dollars-worth-of] household goods not held or used for the production of income and personal effects not held or used for the production of income, and the Legislature by general law may exempt all or part of the personal

property homestead of a family or single adult, "personal property
homestead" meaning that personal property exempt by law from forced
sale for debt, [and-kitchen furniture, belonging to each family in
this State shall be exempt] from ad valorem taxation. The [, and
provided further that the] occupation tax levied by any county,
city or town for any year on persons or corporations pursuing any
profession or business, shall not exceed one half of the tax levied
by the State for the same period on such profession or business.

SECTION 2. That Article VIII of the Texas Constitution be amended by adding Section 1-d-1 to read as follows:

Sec. 1-d-1. (a) To promote the preservation of open-space land, the legislature shall provide by general law for taxation of open-space land devoted to farm or ranch purposes on the basis of its productive capacity and may provide by general law for taxation of open-space land devoted to timber production on the basis of its productive capacity. The legislature by general law may provide eligibility limitations under this section and may impose sanctions in furtherance of the taxation policy of this section.

(b) If a property owner qualifies his land for designation for agricultural use under Section 1-d of this article, the land is subject to the provisions of Section 1-d for the year in which the designation is effective and is not subject to a law enacted under this Section 1-d-1 in that year.

SECTION 3. That Article VIII, Section 1-b, of the Texas Constitution be amended by amending Subsection (b) and adding Subsections (c) and (d) to read as follows:

(b) From and after January 1, 1973, the governing body of

any county, city, town, school district, or other political subdivision of the State may exempt by its own action not less than Three Thousand Dollars (\$3,000) of the market [assessed] value of residence homesteads of persons, married or unmarried, including those living alone, who are under a disability for purposes of payment of disability insurance benefits under Federal Old-Age, Survivors, and Disability Insurance or its successor or of married or unmarried persons sixty-five (65) years of age or older, including those living alone, from all ad valorem taxes thereafter levied by the political subdivision. As an alternative, upon receipt of a petition signed by twenty percent (20%) of the voters who voted in the last preceding election held by the political subdivision, the governing body of the subdivision shall call an election to determine by majority vote whether an amount not less than Three Thousand Dollars (\$3,000) as provided in the petition, of the market [assessed] value of residence homesteads of disabled persons or of persons sixty-five (65) years of age or over shall be exempt from ad valorem taxes thereafter levied by the political subdivision. An eligible disabled person who is sixty-five (65) years of age or older may not receive both exemptions from the same political subdivision in the same year but may choose either if the subdivision has adopted both. Where any ad valorem tax has theretofore been pledged for the payment of any debt, the taxing officers of the political subdivision shall have authority to continue to levy and collect the tax against the homestead property pledged until the debt at the same rate as the tax so discharged, if the cessation of the levy would impair the

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obligation of the contract by which the debt was created. An exemption adopted under this subsection based on assessed value is increased, effective January 1, 1979, to an amount that, when converted to market value, provides the same reduction in taxes, except that the market value exemption shall be rounded to the nearest \$100.

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(c) Five Thousand Dollars (\$5,000) of the market value of the residence homestead of a married or unmarried adult, including one living alone, is exempt from ad valorem taxation for general elementary and secondary public school purposes. In addition to this exemption, the legislature by general law may exempt an amount not to exceed Ten Thousand Dollars (\$10,000) of the market value of the residence homestead of a person who is disabled as defined in Subsection (b) of this section and of a person sixty-five (65) years of age or older from ad valorem taxation for general elementary and secondary public school purposes. The legislature by general law may base the amount of and condition eligibility for the additional exemption authorized by this subsection for disabled persons and for persons sixty-five (65) years of age or older on economic need. An eligible disabled person who is sixty-five (65) years of age or older may not receive both exemptions from a school district but may choose either. An eligible person is entitled to receive both the exemption required by this subsection for all residence homesteads and any exemption adopted pursuant to Subsection (b) of this section, but the legislature shall provide by general law whether an eligible disabled or elderly person may receive both the additional exemption for the elderly and disabled

authorized by this subsection and any exemption for the elderly or disabled adopted pursuant to Subsection (b) of this section. Where ad valorem tax has previously been pledged for the payment of debt. the taxing officers of a school district may continue to levy and collect the tax against the value of homesteads exempted under this 5 subsection until the debt is discharged if the cessation of the levy would impair the obligation of the contract by which the debt 7 was created. The legislature shall provide for formulas to protect school districts against all or part of the revenue loss incurred by the implementation of Article VIII, Sections 1-b(c), 1-b(d), and 10 1-d-1, of this constitution. The legislature by general law may 11 define residence homestead for purposes of this section. 12 .

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(d) Except as otherwise provided by this subsection, if a person receives the residence homestead exemption prescribed by Subsection (c) of this section for homesteads of persons sixty-five (65) years of age or older, the total amount of ad valorem taxes imposed on that homestead for general elementary and secondary public school purposes may not be increased while it remains the residence homestead of that person or that person's spouse who receives the exemption. However, those taxes may be increased to the extent the value of the homestead is increased by improvements other than repairs or improvements made to comply with governmental requirements.

That Article VIII of the Texas Constitution be SECTION 4. amended by adding Section 21 to read as follows:

Sec. 21. (a) Subject to any exceptions prescribed by general law, the total amount of property taxes imposed by a

political subdivision in any year may not exceed the total amount
of property taxes imposed by that subdivision in the preceding year
unless the governing body of the subdivision gives notice of its
intent to consider an increase in taxes and holds a public hearing
on the proposed increase before it increases those total taxes.
The legislature shall prescribe by law the form, content, timing,
and methods of giving the notice and the rules for the conduct of

the hearing.

- (b) In calculating the total amount of taxes imposed in the current year for the purposes of Subsection (a) of this section. 10 the taxes on property in territory added to the political 11 subdivision since the preceding year and on new improvements that 12 were not taxable in the preceding year are excluded. In 13 calculating the total amount of taxes imposed in the preceding year for the purposes of Subsection (a) of this section, the taxes 15 imposed on real property that is not taxable by the subdivision in 16 17 the current year are excluded.
- (c) The legislature by general law shall require that.

 subject to reasonable exceptions, a property owner be given notice

 of a revaluation and of the amount of taxes that will result from

 the reappraised value if neither the tax rate nor the ratio of

 assessment in effect in the preceding year is reduced. The notice

 must be given before the procedures required in Subsection (a) are

 instituted.
- 25 SECTION 5. That Article VIII of the Texas Constitution be 26 amended by adding Section 22 to read as follows:
- 27 Sec. 22. (a) In no biennium shall the rate of growth of

- 1 appropriations from state tax revenues not dedicated by this
- 2 constitution exceed the estimated rate of growth of the state's
- 3 economy. The legislature shall provide by general law procedures
- 4 to implement this subsection.
- 5 (b) If the legislature by adoption of a resolution approved
- 6 by a record vote of a majority of the members of each house finds
- 7 that an emergency exists and identifies the nature of the
- 8 emergency, the legislature may provide for appropriations in excess
- 9 of the amount authorized by Subsection (a) of this section. The
- 10 excess authorized under this subsection may not exceed the amount
- 11 specified in the resolution.
- 12 (c) In no case shall appropriations exceed revenues as
- 13 provided in Article III. Section 49a, of this constitution.
- 14 Nothing in this section shall be construed to alter, amend, or
- repeal Article III, Section 49a, of this constitution.
- 16 SECTION 6. That Article VIII of the Texas Constitution be
- amended by adding Section 23 to read as follows:
- 18 Sec. 23. (a) There shall be no statewide appraisal of real
- 19 property for ad valorem tax purposes: however, this shall not
- 20 preclude formula distribution of tax revenues to political
- 21 <u>subdivisions of the state.</u>
- 22 (b) Administrative and judicial enforcement of uniform
- 23 standards and procedures for appraisal of property for ad valorem
- 24 tax purposes, as prescribed by general law, shall originate in the
- 25 county where the tax is imposed, except that the legislature may
- 26 provide by general law for political subdivisions with boundaries
- 27 <u>extending outside the county.</u>

SECTION 7. This amendment takes effect January 1, 1979.

SECTION 8. The secretary of state shall designate this proposed constitutional amendment as "The Tax Relief Amendment" and shall place the proposition prior to any other proposition on the ballot for the election to be held on November 7, 1978.

SECTION 9. This proposed constitutional amendment shall be submitted to the voters at an election to be held on November 7, 1978. The ballot shall be printed to provide for voting for or against the proposition: "The constitutional amendment providing for tax relief for residential homesteads, elderly persons, disabled persons, and agricultural land; for personal property exemptions; for truth in taxation procedures, including citizen involvement; for a redefinition of the tax base; for limitations on state spending; and for property tax administration."

President of the Senate

Speaker of the House

I certify that H.J.R. No. 1 was passed by the House on August 2, 1978; by the following vote: Yeas 113, Nays 21, 9 present, not voting; that the House refused to concur in Senate amendments to H.J.R. No. 1 on August 4, 1978, and requested the appointment of a conference committee to consider the differences between the two houses; and that the House adopted the conference committee report on H.J.R. No. 1 on August 8, 1978, by the following vote: Yeas 107, Nays 32.

Chief Clerk of the House

I certify that H.J.R. No. 1 was passed by the Senate, with amendments, on August 3, 1978, by the following vote: Yeas 28, Nays 0; at the request of the House, the Senate appointed a conference committee to consider the differences between the two houses; and that the Senate adopted the conference committee report on H.J.R. No. 1 on August 8, 1978, by the following vote: Yeas 28, Nays 2.

		Secretary	of	the Senate
APPROVED:				
	Date			

Governor

HOUSE SPECIAL PRINTING

As Enrolled

H.J.R. No. 1

A JOINT RESOLUTION

proposing a constitutional amendment relating to ad valorem taxation of agricultural property, exemptions of certain property from taxation, and conditions for increases in total property tax revenues.

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BE IT RESCLVED BY THE LEGISLATURE OF THE STATE OF TEXAS:

SECTION 1. That Article VIII, Section 1, of the Texas Constitution be amended to read as follows:

Sec. 1. Taxation shall be equal and uniform. <u>Property and tangible personal</u> property in this State, whether owned by natural persons or corporations, other than municipal, shall be taxed in proportion to its value, ascertained as may be provided by law. The Legislature may provide for the taxation of intangible property and [impose a poli tax. It may also impose occupation taxes, both upon natural persons and upon corporations, other than municipal, doing any business in this may also tax incomes of both natural persons and corporations other than municipal, except that persons engaged mechanical and agricultural pursuits shall never be required to pay occupation tax. The Legislature by general law shall exempt [+ Provided, that two hundred and fifty dollars goods not held or used for the production of income and personal effects not held or used for the production of income, and the Legislature by general law may exempt all or part of the personal property homestead of a family or single adult, "personal property

homestead" meaning that personal property exempt by law from forced

sale for debt, [and kitchen furniture, belonging to each family in

this State shell be exempt] from ad valorem taxation. The [, and

provided further that the] occupation tax levied by any county,

city or town for any year on persons or corporations pursuing any

profession or business, shall not exceed one half of the tax levied

by the State for the same period on such profession or business.

SECTION 2. That Article VIII of the Texas Constitution be amended by adding Section 1-d-1 to read as follows:

Sec. 1-d-1. (a) To promote the preservation of open-space land, the legislature shall provide by deneral law for taxation of open-space land devoted to farm or ranch burposes on the basis of its productive capacity and may provide by deneral law for taxation of open-space land devoted to timber production on the basis of its productive capacity. The legislature by deneral law may provide elicibility limitations under this section and may impose sanctions in furtherance of the taxation policy of this section.

(b) If a property owner qualifies his land for designation for agricultural use under Section 1-d of this article, the land is subject to the provisions of Section 1-d for the year in which the designation is effective and is not subject to a law enacted under this Section 1-d-1 in that year.

SECTION 3. That Article VIII, Section 1-b, of the Texas Constitution be amended by amending Subsection (b) and adding Subsections (c) and (d) to read as follows:

(b) From and after January 1, 1973, the governing body of

any county, city, town, school district, or other political subdivision of the State may exempt by its own action not less than Three Thousand Dollars (\$3,000) of the market [assessed] value of residence homesteads of persons, married or unmarried, including those living alone, who are under a disability for purposes of payment of disability insurance benefits under Federal Old-Age, Survivors, and Disability Insurance or its successor or of married or unmarried persons sixty-five (65) years of age or older, including those living alone, from all ad valorem taxes thereafter levied by the political subdivision. As an alternative, upon receipt of a petition signed by twenty percent (20%) of the voters who voted in the last preceding election held by the political subdivision, the governing body of the subdivision shall call an election to determine by majority vote whether an amount not less than Three Thousand Dollars (\$3,000) as provided in the petition, of the market [assessed] value of residence homesteads of disabled persons or of persons sixty-five (65) years of age or over shall be exempt from ad valorem taxes thereafter levied by the political subdivision. An eligible disabled person who is sixty-five (65) veers of age or older may not receive both exemptions from the same political subdivision in the same year but may choose eitner if the sundivision has adopted both. Where any ad valorem tax has theretofore been pledged for the payment of any debt, the taxing officers of the political subdivision shall have authority to continue to levy and collect the tax against the homestead property at the same rate as the tax so pledged until the debt is discharged, if the cessation of the levy would impair the

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exemption of the contract by which the debt was created. An exemption adopted under this subsection based on assessed value is increased, effective January 1, 1979, to an amount that, when converted to market value, provides the same reduction in taxes, except that the market value exemption shall be rounded to the nearest \$100.

(c) Five Thousand Dollars (\$5,000) of the market value of the residence homestead of a married or unmarried adult, including one living alone, is exempt from ad valorem taxation for general elementary and secondary public school purposes. In addition to this exemption, the legislature by general law may exempt an amount not to exceed Ten Thousand Dollars (\$10,000) of the market value of the residence homestead of a person who is disabled as defined in Subsection (b) of this section and of a person sixty-five (65) vears of age or older from ad valorem taxation for general elementary and secondary public school purposes. The legislature by general law may base the amount of and condition eligibility for the additional exemption authorized by this subsection for disabled persons and for persons sixty-five (65) years of age or older on economic need. An eligible disabled person who is sixty-five (65) veers of age or older may not receive both exemptions from a school district but may choose either. An eligible person is entitled to receive both the exemption required by this subsection for all residence homesteads and any exemption adopted pursuant to Subsection (b) of this section, but the legislature shall provide by general law whether an eligible disabled or elderly person may receive both the additional exemption for the elderly and disabled

authorized by this subsection and any exemption for the elderly or disabled adopted pursuant to Subsection (b) of this section. Where ad valorem tax has previously been pledded for the payment of debt. the taxing officers of a school district may continue to levy and collect the tax against the value of homesteads exempted under this subsection until the debt is discharged if the cessation of the levy would impair the obligation of the contract by which the debt was created. The legislature shall provide for formulas to protect school districts against all or part of the revenue loss incurred by the implementation of Article VIII. Sections 1-b(c). 1-b(d). and 1-d-1. of this constitution. The legislature by general law may define residence homestead for purposes of this section.

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estion receives the residence homestead exemption prescribed by Subsection (c) of this section for homesteads of persons sixty-five (65) years of age or older, the total amount of ad valorem taxes imposed on that homestead for general elementary and secondary public school purposes may not be increased while it remains the residence homestead of that person or that person's spouse who receives the exemption. However, those taxes may be increased to the extent the value of the homestead is increased by improvements other than repairs or improvements made to comply with governmental recuirements.

SECTION 4. That Article VIII of the Texas Constitution be amended by adding Section 21 to read as follows:

Sec. 21. (a) Subject to any exceptions prescribed by general law. The total amount of property taxes imposed by a

political subdivision in any year may not exceed the total amount of property taxes imposed by that subdivision in the preceding year unless the governing body of the subdivision gives notice of its intent to consider an increase in taxes and holds a public hearing on the proposed increase before it increases those total taxes. The legislature shall prescribe by law the form, content, timing, and methods of giving the notice and the rules for the conduct of the hearing.

(b) In calculating the total amount of taxes imposed in the current year for the purposes of Subsection (a) of this section. the taxes on property in territory added to the political subdivision since the preceding year and on new improvements that were not taxable in the preceding year are excluded. In calculating the total amount of taxes imposed in the preceding year for the purposes of Subsection (a) of this section. The taxes imposed on real property that is not taxable by the subdivision in the current year are excluded.

(c) The legislature by general law shall require that, subject to reasonable exceptions, a property owner be given notice of a revaluation and of the amount of taxes that will result from the reappraised value if neither the tax rate nor the ratio of assessment in effect in the preceding year is reduced. The notice must be given before the procedures required in Subsection (a) are instituted.

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SECTION 5. That Article VIII of the Texas Constitution be amended by adding Section 22 to read as follows:

Sec. 22. (a) In no biennium shall the rate of growth of

eppropriations from state tax revenues not dedicated by this constitution exceed the estimated rate of growth of the state's economy. The legislature shall provide by general law procedures to implement this subsection.

by a record vote of a majority of the members of each house finds that an emergency exists and identifies the nature of the emergency, the legislature may provide for appropriations in excess of the amount authorized by Subsection (a) of this section. The excess authorized under this subsection may not exceed the amount specified in the resolution.

Col In no case shall appropriations exceed revenues as provided in Article III. Section 49a, of this constitution.

Nothing in this section shall be construed to alter, amend, or repeal Article III. Section 49a, of this constitution.

SECTION 6. That Article VIII of the Texas Constitution be amended by adding Section 23 to read as follows:

Sec. 23. (a) There shall be no statewide appraisal of real property for ad valorem tax purposes: however, this shall not preclude formula distribution of tax revenues to political subdivisions of the state.

(b) Administrative and judicial enforcement of uniform standards and procedures for appraisal of property for ad valorem tax purposes, as prescribed by general law, shall originate in the county where the tax is imposed, except that the legislature may provide by general law for political subdivisions with boundaries extending outside the county.

SECTION 7. This amendment takes effect January 1, 1979.

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SECTION 8. The secretary of state shall designate this proposed constitutional amendment as "The Tax Relief Amendment" and shall place the proposition prior to any other proposition on the ballot for the election to be held on November 7, 1978.

submitted to the voters at an election to be held on November 7, 1978. The ballot shall be printed to provide for voting for or against the proposition: "The constitutional amendment providing for tax relief for residential homesteads, elderly persons, disabled persons, and agricultural land; for personal property exemptions; for truth in taxation procedures, including citizen involvement; for a redefinition of the tax base; for limitations on state spending; and for property tax administration."

President of the Senate

Speaker of the House

I certify that H.J.R. No. 1 was passed by the House on August 2, 1978; by the following vote: Yeas 113, Nays 21, 9 present, not voting; that the House refused to concur in Senate amendments to H.J.R. No. 1 on August 4, 1978, and requested the appointment of a conference committee to consider the differences between the two houses; and that the House adopted the conference committee report on H.J.R. No. 1 on August 8, 1978, by the following vote: Yeas 107, Nays 32.

Chief Clerk of the House

I certify that H.J.R. No. 1 was passed by the Senate, with amendments, on August 3, 1978, by the following vote: Yeas 28, Nays 0; at the request of the House, the Senate appointed a conference committee to consider the differences between the two houses; and that the Senate adopted the conference committee report on H.J.R. No. 1 on August 8, 1978, by the following vote: Yeas 28, Nays 2.

on H.J.R.	No.	1	מס	August	8,	1978,	Ьy	the	following	vote:	Yeas	28
Nays 2.												
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APPROVED:										•		
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			-									
			G	overnor							·	

H. J. R. No	BY JON DOHLEN AUG	2 1978 10	. Ordered Engrossed at(time	<u>8:20 f.</u> m.
HOUSE JOINT RESOLUTION	AUC	2 19 78 ₁₁		"
proposing a constitutional amendment relating taxation of agricultural property, exemptions	to ad valorem	11	. Engrossed.	
property from taxation, limitations on increase property tax revenues, and limitations on state appropriations and state taxation.	ses in total AUG	3 1978 12	. Returned to Chief Clerk at	8:00 A.M.
appropriacions and state caxacrom.	AUG	3 , 1978 ₁₃	. Sent to the Senate.	
JUL 8 1978 1. Filed with the Chief Clerk.				Berty Murray
JUL 10 1978 2. Read first tilber and feferred to Committee on	1			Chief Clerk of the House
24 1978	AUG	3 1978 14	. Received from the House	
3. Reported favorably (as amended) and sent to Prince as substituted	nter at 11:10 M. AUG	3 1978	. Read, referred to Committee	on FINANCE
JUL 2 5 1978 4. Printed, distributed, and some to committee on Sub-decision of the decision o	at/:/8 A.M.	16	. Reported favorably	
JUL 2.5 1978 Sent To Committee On Calendars 9:16 A.M. JUL 2.8 1978 5. Read second time (amended and (2017) passed to 7 Yote of 99 yeas, 42 nays,	Third Reading by a Record	3 1978 ¹⁷	. Reported adversely, with favoral read first time.	ble Committee Substitute; Committee Sub st
voting. 6. Motion to reconsider and table the vote by which H.J.R.	AUG	3 1978 18	. Ordered not printed.	
engrossed prevailed (failed) by Non-record Vote) (Recoverage of the second vote) (Recoverage o	ord Vote of	3 1978 19	. Regular order of business suspend	ed by unanimous concent
JUL 3 1 1978 7. Read third time amended and mail, decided (failed Vote of 94 yeas, 45 nays,	of adoption) by a Record present, not voting.			yeas,
Motion to reconsider and soread on the which ordered amended to conform to body of resolution	JUL 31 1978		. To permit consideration, readin suspended by vote of	ng and passage, Senate and Constitutional I yeas,nays.
	AUG 3	1978 21	. Read second time	passed to third reading by:
9. Motion to reconsider and table the vote by which H.J.R adopted prevailed (failed) by a (Non-record Vote) (Reconsider and table the vote by which H.J.R adopted prevailed (failed) by a (Non-record Vote) (Reconsider and table the vote by which H.J.R adopted prevailed (failed) by a (Non-record Vote) (Reconsider and table the vote by which H.J.R adopted prevailed (failed) by a (Non-record Vote) (Reconsider and table the vote by which H.J.R adopted prevailed (failed) by a (Non-record Vote) (Reconsider and table the vote by which H.J.R adopted prevailed (failed) by a (Non-record Vote) (Reconsider and table the vote by which H.J.R adopted prevailed (failed) by a (Non-record Vote) (Reconsider and table the vote by which H.J.R adopted prevailed (failed) by a (Non-record Vote) (Reconsider and table the vote by which H.J.R adopted prevailed (failed) by a (Non-record Vote) (Reconsider and table the vote by which H.J.R adopted prevailed (failed) by a (Non-record Vote) (Reconsider and table the vote by which H.J.R adopted prevailed (failed) by a (Non-record Vote) (Reconsider and table the vote by which H.J.R adopted prevailed (failed) by a (Non-record Vote) (Reconsider and table the vote by which H.J.R adopted prevailed (failed) by a (Non-record Vote) (Reconsider and table the vote by which H.J.R adopted prevailed (failed) by a (Non-record Vote) (Reconsider and table the vote by which H.J.R adopted prevailed (failed) by a (Non-record Vote) (Reconsider and table the vote by which H.J.R adopted prevailed (failed) by a (Non-record Vote) (Reconsider and table the vote by which H.J.R adopted prevailed (failed) by a (Non-record Vote) (Reconsider and table the vote by which H.J.R adopted prevailed (failed) by a (Non-record Vote) (Reconsider and table the vote by which H.J.R adopted prevailed (failed)	cord Vote of	•		(a viva voce vote.) yeas,n
	VOTE BY WHICH AUG 2 197	8 READ 3RD TIMI	unte of 113 yes	ested as amended

22	. Caption ordered amended to conform to body of bill.	
AUG 3 1978 23	Senate and Constitutional 3-Day Rules suspended by vote of 28 yeas, D nays to place bill on third reading and final passage.	1978 AUG -2 PM 11: 07 10USF 4 AM 10: 1978 JUL 25 AM 1: 18
AUG 3 19 78 24	Read third time and passed by (a-wive voice:) (28 yeas,	1978 AUG -2 PM 11: 07 MOUSE OF REPRESENTATIVES HOUSE OF REPRESENTATIVES
OTHER ACTION:	OTHER ACTION: Secretary of the Senate	
aug 3, 1978 25	. Returned to the House.	
*	Received from the Senate (with amendments)	ALL NECESSARY RULES IN NO CONSIDER AT THIS TIME LED BY NON-RECORD VOTE.
AVG 4 1978 27	. House (Control (Refused to Concur) in Senate Amendments by a Non-record Vote (Record Vote of year, nays, present	
AUG 4 1978 28	Conference Committee Ordered. Conference Committee Ordered. Conference Committee Ordered.	evate: Outen Chm; Creighton Jones of Taylor
AUG 8 1978 3 ₂₉	Conference Committee Report Adopted (M) by a (Manual Manual M) (Record Vote of 107 year, 32 nays, and present, not voting).	Soutustaban
AIIG 8 1070	Vote of 107 yeas, 32 nays, and present, not voting). Ordered Enrolled at $10:25\%$ M. (time)	